COMPREHENSIVE ANNUAL
FINANCIAL REPORT
OF THE
CITY OF WAVERLY, IOWA
FOR THE FISCAL YEAR ENDED
JUNE 30, 2007

Prepared by the Finance Department Jack Bachhuber, Finance Director

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#### PROFILE OF THE CITY OF WAVERLY

The City of Waverly was incorporated in 1859 under the provisions of the Iowa State Legislature. It is located in Bremer County along the Cedar River in northeast Iowa, about 15 miles north of the Waterloo-Cedar Falls metropolitan area. Highways serving the area include State Highway 3 and U.S. Highway 218 that is connected to Interstate Highway 380, Avenue of the Saints. The population of 8,968 is located within an 11.3 square mile incorporated area.

The City of Waverly operates under a Mayor-council form of government. One council member is elected from each of the City's five wards, and two are elected at-large. The City administrator is responsible for the day-to-day management of the City. All departments and department directors report to the City Administrator, with the exception of the Library Director who is supervised by an appointed Board of Trustees.

#### FINANCIAL INFORMATION

The City of Waverly maintains an internal control structure designed to provide reasonable, but not absolute assurance that the assets of the city are protected from loss, theft, or fraud and that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles (GAAP). The requirement for reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

In addition, the City recognizes the importance of leadership from management in these controls. The City Council has adopted a personnel policy that provides guidance as to certain elements of the internal control structure. The employees are updated on changes to these ethics and personnel policies to stress that internal control is an important element of the public's trust. The City has incorporated the personnel policy in the training of all employees and elected officials.

The foundation of the City's financial planning and control is the annual budget. The budget process includes sessions with staff, management, and the City Council. To ensure compliance with legal budgetary controls, the City Council and management receive monthly reports comparing budgeted amounts to actual expenditures. The City Council may make additional appropriations during the year for unanticipated revenues or capital projects which were not completed in the prior year. Budget-to-actual comparisons by 9 major functions are provided in the Required Supplemental Information section of this report.

Project length budgets are prepared for the various capital project funds. A "Ten Year Capital Improvement Plan" is prepared and reviewed annually with the City Council. This plan defines the long-term capital plan of the City while each specific capital project is appropriated through different revenue streams. The budget document presents function disbursements by fund; however the formal and legal level of budgetary control is at the aggregated function level, not by fund. After adoption, budget adjustments in these functions are authorized by the City Council.

State laws require audits for cities such as Waverly to be conducted by the auditor of state or by certified public accountants. In addition to meeting state requirements, the audit must meet the requirements of the federal Single Audit Act of 1984, and the Single Audit Act amendments of 1996 which substantially revised various provisions of the 1984 Act, and the related U.S. Office of Management and Budget's Circular A-133. An audit is conducted annually in accordance with generally accepted auditing standards and the standards set forth in the General Accounting Office's Government Auditing Standards. It must examine, among other things, the financial condition and resources of the City, and accuracy of the City's accounts and reports. The audit report is contained in the Financial Section which follows.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

**Local Economy.** The City of Waverly is the largest city in Bremer County, and also the County Seat. Waverly offers a convenient small town atmosphere while being only a 25 minute drive to a large metropolitan area. The last five year census and total building permit values show Waverly growing at an annual rate of .5% and 7% respectively. A Wartburg College building permit accounted for about 47 percent of the value increase. These increases will allow the City to receive future increased intergovernmental revenues.

The City benefits from a prosperous downtown retail area plus other shopping areas on the south and north side of the City. The retail economy is very important to Waverly and has gone through a period of expansion. Waverly is the home of Wartburg College, a private four-year college. Wartburg continues to expand its campus with major additions to the student union, science center, and dormitory facilities. Beginning last year Wartburg began construction of a \$31 million Wartburg-Waverly Sports and Wellness Center, with a completion date set for January 1, 2008. This addition will allow for the accommodation of the growing student population, and provide a regional wellness facility for the area. The college currently has a record enrollment of over 1,800 full-time students.

The City of Waverly is a growing manufacturing, retailing, educational and health services center in northeast Iowa. Major employers range from CUNA Mutual Life Insurance with 542 employees, Wartburg College with 320 employees, Terex Cranes, Inc. with 273 employees, Nestle Beverage, food products, with 255 employees, Waverly Shell-Rock Schools, with 235 employees, and Waverly Health Center with 158 employees. Waverly Health Center also recently completed a multi-million dollar addition to their campus facility, and the Waverly Shell-Rock School has finished a new gymnasium and auditorium.

Sales and use tax showed an increase of 10 percent compared to the 2005-2006 fiscal year, and the number of businesses reporting sales tax increased 4.6% over the same time period. The significant increase in sales demonstrates a sound economy, as a new super center opened last year which produced additional tax and economic revenue. Projections for next year include the construction of several new businesses in the proximity of the super center, along with a large retail business development in the downtown area. In July 2003 the City of Waverly started collecting local option sales tax which will allow the city fund specific projects related to safety and infrastructure, without raising property taxes. The revenue stream will amount to more than \$600,000 a year. A new \$3.5M fire station was completed this year which will include a \$1M articulating boom fire truck. Future projects for these funds include various street improvements.

The City's economic outlook continues to be positive, with industry and commercial business showing continued growth in product lines and employment. Bremer County's June 2007, unemployment rate of 3.7% compares favorably to the State's rate of 3.8% for the same period. The tax base for the City is showing favorable increases. At an average increase of 3.3% a year since 1998, growth in the City's taxable valuation has been excellent compared to other cities of similar size. Assessed valuations for the same period increased at a rate of 7.1%, but the state's residential rollback continues to affect the taxing ability of cities. The state rollback affected taxable valuation again this year. The 2007 FY rollback was 45.9960 percent compared to 47.9642 percent in FY 2006. However, assessed valuation for the same period increased 17% which allowed for additional tax revenue. Detail figures are provided in the statistical section.

**Long-term Financial Planning.** The City of Waverly operates with a cash and investment pool concept, whereby funds not individually invested to the credit of a particular fund are invested to the credit of the General Fund. This is consistent with state law, which provides that with the exception of bond covenants and local ordinances that require investments by fund, investments can be pooled and invested to the credit of the General Fund.

It is the policy of the City to invest public funds in a manner which will provide the maximum security, meet daily cash flow demands, and provide the highest investment return while conforming to all state and local statutes governing the investment of public funds.

The City may invest in any of the securities identified as eligible investments defined in the City of Waverly Investment Policy. In general these consist of interest bearing savings accounts, certificates of deposits, United States Treasury Notes and Bonds, Iowa Public Agency Investment Trust, and government sponsored securities.

The certificate of deposit annual interest rate averaged 5.27% compared to 4.25% last year. The return of Iowa Public Agency Investment Trust averaged 4.92% compared to 3.70% last year. These are two major investment areas, and the increased rate of return added an additional \$395,938 to our investment revenue, compared to last year. At June 30, 2007 the city's investment position for all funds totaled \$8,193,066 compared to \$7,413,616 in 2006.

**Risk Management.** The City also manages a fully insured dental and vision plan for its employees via a risk-retention plan administered by a third party administrator. Costs of the programs include medical benefits, administration fees, and premiums. On January 1, 2007 the city moved from a partial self insured health insurance plan with a \$25,000 stop loss, to a fully insured plan with Wellmark, with a high deductible of \$5,000/\$10,000. The City covers the difference between the high deductible and our contracted \$250/\$500 deductible. The State of Iowa considers this a mini self-insurance plan, and still requires an actuarial report. An annual actuarial study provides analysis and information to help the City comply with local and state requirements. The City continues to analyze the insurance market, and educate employees to control rising health care costs. In the FY 2007-2008 the City is initiating a partial wellness reimbursement program for memberships to the Wartburg Waverly Sports & Wellness Center. The City of Waverly is committed to empowering and educating employees in areas of health concerns.

The City is also exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductible and claims in the excess of coverage limitations.

**Pension Benefits.** All permanent City employees are covered by one of two pension plans. Most uniformed employees are included in the Municipal Fire and Police Retirement System of Iowa (MFPRSI), which is a cost-sharing, defined benefit plan, administered by a Board of Trustees appointed by the State of Iowa. All other eligible City employees are covered by the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing, defined benefit plan administered by the State of Iowa.

The City of Waverly does not provide no-cost postretirement health, dental, or vision care benefits for any retirees, but does follow State law requirements for retired municipal employees.

**Awards and Acknowledgments.** The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Waverly for its comprehensive annual financial report (CAFR) for the year ended June 30, 2006. In order to receive this award, the city must publish an easily readable and efficiently organized CAFR. The report must also satisfy both generally accepted accounting principles and applicable legal requirements. The award is valid for one year only. The City is submitting the 2007 annual financial report to GFOA for review to determine its eligibility for an award.

The preparation of this report could not have been accomplished without the support and dedication of the entire staff of the finance and administrative departments. Appreciation is also expressed to the mayor and city council for their support and interest in the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

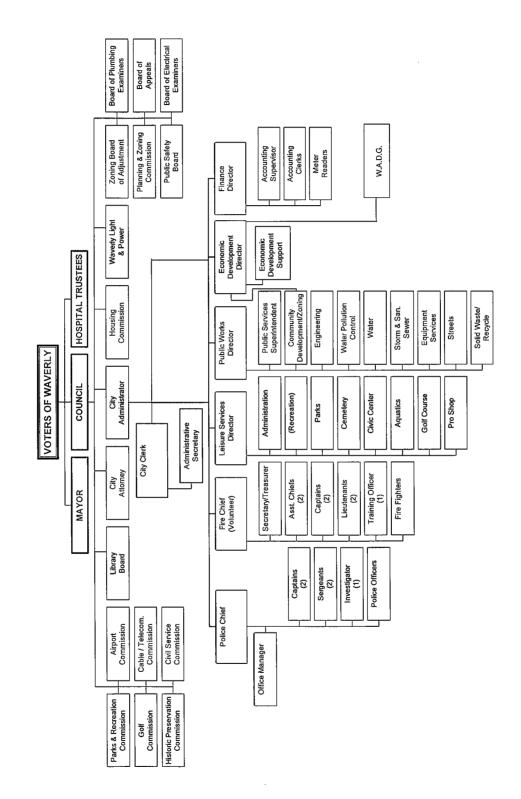
Richard J. Crayne

City Administrator

Jack A. Bachhuber Director of Finance

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# Organizational Flow Chart The City Of Waverly, Iowa



#### **CITY OF WAVERLY, IOWA**

#### List of Principal Officials June 30, 2007

#### **ELECTED OFFICIALS**

Mayor	Ivan Ackerman
Council Member – Ward 1	
Council Member – Ward 2	Gary Grace
Council Member – Ward 3	Cyndi Ecker
Council Member – Ward 4	Connie Rasmussen
Council Member – Ward 5	Fred Ribich
Council Member – At Large	Gary Boorom
Council Member – At Large	
APPOINTED OFFICIALS	
City Administrator/Clerk	Richard J. Crayne
Deputy City Clerk	
Attorney	
Director of Finance	
City Engineer/Director of Public Works	Michael Cherry
Police Chief	
Director of Parks and Recreation	Tabor Ray
Fire Chief	
Library Director	

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Waverly Iowa

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

e S. Cox

**Executive Director** 

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Waverly, lowa for its comprehensive annual financial report for the fiscal year ended June 30, 2006. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. Such comprehensive annual financial report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.



21 1<sup>st</sup> Avenue NW P.O. Box 1010 Le Mars, IA 51031 Phone (712) 546-7801 Fax (712) 546-6543

#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor, Members of the City Council City of Waverly, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Waverly, Iowa, (the City) as of and for the year ended June 30, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We did not audit the financial statements of Waverly Health Center and Waverly Light and Power (discretely presented component units), which statements reflect total assets of \$39,338,508 and \$40,921,071 as of June 30, 2007 and December 31, 2006, respectively, and total operating revenues of \$33,233,894 and \$10,398,484 for the years then ended. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Waverly Health Center and Waverly Light and Power, is based solely on the reports of the other auditors.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with U.S. generally accepted accounting principles.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the

Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 24, 2007, on our consideration of the City of Waverly's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The accompanying Introductory Section and Statistical Section are presented for purposes of additional analysis and are not a required part of the financial statements of the City of Waverly, Iowa. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

The accompanying combining non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Williams & Lapsany, P. C. Certified Public Accountants

Le Mars, Iowa December 24, 2007

#### CITY OF WAVERLY, IOWA

#### **Management's Discussion and Analysis**

The discussion and analysis of the City of Waverly's financial statements for the year ended June 30, 2007 provides a narrative overview of its financial activities. Readers are encouraged to consider the information presented here in conjunction with additional information we have furnished in our letter of transmittal, which starts on page 1, of this report.

#### **Financial Highlights**

- The assets of the City of Waverly exceeded liabilities at June 30, 2007, by \$38,114,930. Of this amount, \$7,206,919 is unrestricted and may be used to meet the government's ongoing obligations to the citizens and creditors.
- The City's net assets increased by \$4,001,013 during the year. Of this amount the assets of our Governmental Activities increased \$3,467,317 and the assets of our Business Activities increased \$533,696.
- The City's long-term debt decreased approximately \$1,570,000. The City did not issue any general obligation bonds this year and through annual payments was able to decrease this total. Outstanding general obligation debt totals \$14,845,000 and other notes payable total \$292,763.
- The unreserved fund balance for the general fund, at the end of the current fiscal year
  was \$2,688,512. This represents 60 percent of total general fund expenditures. This
  high percentage is due to a sale of land in fiscal 2007, the funds which will be used for a
  future project.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Waverly's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements. Fund financial statements tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee agent for the benefit of those outside of the government. An additional part of the basic financial statements are the Notes to the Financial Statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Reporting the City as a Whole

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City of Waverly's finances, in a manner similar to a private-sector business. The *statement of net assets* is essentially a balance sheet that combines all funds on a government-wide basis. Changes in net assets over time may be an indicator of whether the City's financial position is improving or worsening.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in the net assets are reported as soon as the underlying event occurs, giving rise to the change regardless of the timing of the related cash flows. Thus,

revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Waverly that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Waverly include general government, public safety, public works, economic development, and culture and recreation. The business-type activities of the City include a water, sewer, and solid waster utility.

The government-wide financial statement includes not only the City of Waverly itself (*the primary government*), but also the legally separate Waverly Health Center and Waverly, Light, & Power (*component units*), for which the City has some degree of financial accountability. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on page 22-24, of this report.

#### **Reporting the City's Most Significant Funds**

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Waverly, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statement, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Waverly maintains 37 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, which is considered a major fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* and individual fund statements in the city's full report.

The basic governmental fund financial statements can be found on page 25-30 of this report.

<u>Proprietary funds</u>. The City of Waverly maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Water, Sewer, and Solid Waste Utility. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for the partially self-insurance program.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water, Sewer, and Solid Waste Utility as all are considered, or have been designated to be major funds of the City. The internal service fund is a single, aggregated presentation in the proprietary fund financial statements. Individual fund data is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on page 31-37 of this report.

#### Reporting the City's Fiduciary Responsibilities

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties external to the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Waverly's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary funds financial statements are reported in a separate *statement of fiduciary net assets* and a *statement of changes in fiduciary net assets*.

<u>Notes to the Financial Statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on page 39-59, of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The largest part of the City's net assets reflects its investment in capital assets (land, buildings and improvements, and equipment). Less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following comparative chart shows the changes in net assets for the years ended June 30, 2007 and 2006.

	General Governmental Activities		Business-Type	e Activities	Total		
	2007	2006	2007	2006	2007	2006	
Current and Other Assets	\$ 13,209,413	\$ 14,023,533	\$ 2,335,759	\$ 2,330,191	\$ 15,545,172	\$ 16,353,724	
Capital Assets	32,615,460	29,402,143	13,371,170	13,447,745	45,986,630	42,849,888	
Total Assets	45,824,873	43,425,676	15,706,929	15,777,936	61,531,802	59,203,612	
Long-Term Liabilities Outstanding	12,875,282	11,323,240	2,405,086	2,909,828	15,280,368	14,233,068	
Other Liabilities	7,465,763	10,085,925	670,741	770,702	8,136,504	10,856,627	
Total Liabilities	\$ 20,341,045	\$ 21,409,165	\$ 3,075,827	\$3,680,530	\$ 23,416,872	\$ 25,089,695	
Net Assets:							
Invested in Capital Assets, Net of Related Debt	18,880,181	13,874,528	10,825,782	10,367,357	29,705,963	23,876,885	
Restricted	907,320	451,600	294,728	268,943	1,202,048	964,312	
Unrestricted	5,696,327	7,690,383	1,510,592	1,461,106	7,206,919	9,354,639	
Total Net Assets	\$ 25,483,828	\$ 22,016,511	\$ 12,631,102	\$ 12,097,406	\$ 38,114,930	\$ 34,113,917	

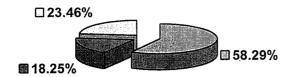
This summary reflects an increase of 15.8% for the governmental net assets and an increase of 4.4% in the business-type net assets.

Total revenue reported in Fiscal year 2007 was \$14,942,606. The following table breaks down revenues collected for General Governmental Activities and Business-Type Activities for Fiscal Year 2007 and 2006.

	General Gove Activit		Business-Typ	oe Activities	Tot	al
Revenue Source	2007	2006	2007	2006	2007	2006
ogram Revenues:						
Charges for Services	\$ 1,079,023	\$ 1,170,175	\$ 3,328,293	\$ 3,079,909	\$ 4,407,316	\$ 4,250,084
Operating Grants and Contributions Capital Grants and	1,380,110	1,102,485	-	-	1,380,110	1,102,48
Contributions	1,404,076	23,000	369,790	77,109	1,773,866	100,10
Total Program Revenues	3,863,209	2,295,660	3,698,083	3,157,018	7,561,292	5,452,67
eneral Revenues & sterfund Transfers:						
Property Taxes	\$ 4,955,605	\$ 4,334,791	\$ -	\$ -	\$ 4,955,605	\$ 4,334,79
Local Option Sales Tax	708,172	619,941	-	-	708,172	619,94
Hotel / Motel Taxes	144,854	143,631	-	-	144,854	143,63
Interest	283,245	223,744	103,118	101,656	386,363	325,40
General Intergovernmental Revenues	169,440	635,103	-	-	169,440	635,10
Gain(Loss) on Sale of Assets	910,094	-	-	-	910,094	
Miscellaneous	53,029	156,570	53,757	68,474	106,786	225,04
Total General Revenues before Interfund Transfers	7,224,439	6,113,780	156,875	170,130	7,381,314	6,283,93
Interfund Transfers	194,469	182,846	(194,469)	(182,846)	_	
Total General Revenues & Interfund Transfers	7,418,908	6,296,626	(37,594)	(12,716)	7,381,314	6,283,9
Total Revenues &						
Interfund Transfers						
	\$ 11,282,117	\$ 8,592,286	\$ 3,660,489	\$ 3,144,302	\$14,942,606	\$11,736,58

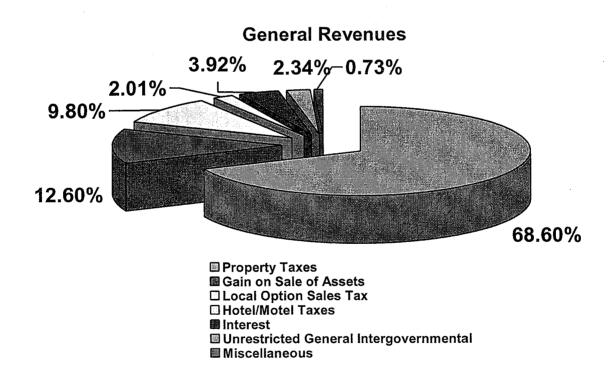
Program revenues totaled \$7,561,292 for fiscal year 2007. Governmental Activities provided \$3,863,209 and Business-Type Activities provided \$3,698,083. Revenue collected for Charges for Services during fiscal year 2007 was \$4,407,316 accounting for 59% of the total program revenues. The following chart breaks down program revenues by source:

#### **Program Revenues**



- **Charges for Service**
- Operating Grants and Contributions
- ☐ Capital Grants and Contributions

General Revenues for fiscal year 2007 totaled \$7,381,314. Governmental Activities provided \$7,418,908 and Business-Type Activities provided \$(37,594). Property Tax Revenues for fiscal year 2007 totaled \$4,955,605, accounting for 67% of General Revenues. The following chart breaks down General Revenues by source:



Expenditures for fiscal year 2007 totaled \$10,941,593. Expenditures for General Governmental Activities totaled \$7,814,800, accounting for 71.4% of the total expenditures. Business-Type Activity expenditures totaled \$3,126,793, for 28.6% of the total.

	G	eneral Governn	nental	Activities	Business-Type Activities		ties	Tot	:al	
Program Level		2007		2006	2007	20	006	2007		2006
Public Safety	\$	1,594,179	\$	1,702,173	\$ -	\$	-	\$ 1,594,179	\$	1,702,173
Public Works		2,583,298		2,229,068	-		-	2,583,298		2,229,068
Health & Social Services		40,492		4,470	-		-	40,492		4,470
Culture and Recreation		2,008,138		1,940,735	-		-	2,008,138		1,940,735
Community and Economic Development		323,131		260,829	-		-	323,131		260,829
General Government		636,525		337,530	-		-	636,525		337,530
Debt Service		629,037		677,574	-		-	629,037		677,574
Capital Projects		-		124,404	-		-	-		124,404
Water System		-		-	992,197		935,603	992,197		935,603
Sewer System		-		-	1,340,567	1,	363,527	1,340,567		1,363,527
Solid Waste		•		-	794,029		787,681	794,029		787,681
Total Expenses	\$	7,814,800	\$	7,276,783	\$ 3,126,793	\$ 3,	086,811	\$ 10,941,593	\$	10,363,594

The following table shows the activities included within each program level:

Public Safety Health	Individual & Community Protection, Physical
Public Works	Roadway Construction, Airport Operations, General Streets, Transportation Services
Culture and Recreation	Education & Culture, Leisure Time Opportunities
Community and Economic Development	Economic Development & Community Beautification
General government	Administration, Accounting, Support Services
Debt Service	Payment of Interest
Capital Projects	Construction of Capital Facilities
Water System	Operation of Water Supply Distribution System
Sewer System	Operation of Waste Water Treatment Plant/Collection System
Solid Waste System	Operation of Garbage and Recycling Collection and Disposal System

#### **Governmental Activities**

To aid in the understanding of the Statement of Activities, some additional explanation is given. Of particular interest is the format that is significantly different than a typical Statement of Revenues, Expenses, and Changes in Fund Balance. Please note that the expenses are listed in the first column, with revenues from that particular program reported to the right. The result is a Net (Expense) Revenue calculation. This format highlights the respective financial burden each of the functions place on the taxpayers. For example, for Public Safety, the City spent \$1,594,179 and

received \$267,845 in revenue, leaving a cost to the taxpayer of \$1,326,334 to be funded by various methods including property taxes. The new format also identifies how much each function draws from general revenues or is self-financing through fees or grants. Some of the individual line item revenues reported for each function are:

Public Safety	Fines, Fees
Public Works	Road Use Tax, State Agreements
Culture and Recreation	Fees, State Aid
General government	Licenses, Permits, Utility Reimbursement
Capital Projects	Donations, State & Federal Grants

The total cost of governmental activities this year was \$7,814,800. Of these costs, \$1,079,023 was paid by those who directly benefited from the programs. Costs paid by other governments and organizations that subsidized certain programs with grants and contribution were \$2,784,186, leaving a Net Expense of \$3,951,591 for Governmental Activities. These expenses were covered with tax revenues, interest, and other general revenues. The Statement of Activities in the financial statements provides further detail. The Net (Expense) Revenue by Governmental Activity is shown in the following table:

Functions/Programs	Net (Exp Rever	
<u>'</u>	2007	2006
Governmental Activities:		
Public Safety	\$ (1,326,334)	\$ (1,469,368)
Public Works	(270,029)	(1,151,430)
Health & Social Services	(6,980)	(4,470)
Culture and Recreation	(1,186,364)	(1,231,670)
Community and Economic Development	(145,248)	(260,829)
General Government	(387,599)	(61,738)
Debt Service	(629,037)	(677,574)
Capital Projects		(124,404)
Total Net (Expense) Revenue		
Governmental Activities	(3,951,591)	(4,981,123)
General Revenues	7,224,439	6,113,780
Change in Net Assets before Transfers	3,272,848	1,132,657
Transfers	194,469	182,846
Change in Net Assets	\$ 3,467,317	\$ 1,315,503

Total resources available during the year to finance governmental operations were \$33,298,628, consisting of Net Assets at July 1, 2006 of \$22,016,511, Program Revenues of \$3,863,209, and General Revenues of \$7,418,908. Total Governmental Activities during the year expended \$7,814,800; thus, Net Assets were increased by \$3,467,317, to \$25,483,828.

#### **Business-Type Activities**

Business-Type Activities increased the City's net assets by \$533,696, accounting for 13.3% of the growth in the City's net assets.

The cost of all Proprietary Activities this year was \$3,126,793. As shown in the Statement of Activities, the amount paid by users of the systems was \$3,328,293, and \$369,790 by grants and contributions, resulting in total Net Revenue for Business-Type Activities of \$571,290. The Net (Expense) Revenue by Business-type Activity is shown in the following table:

	Net (Exp	-
Business-Type Activities	Reven	
	2007	2006
Vater System	\$241,297	\$13,396
Sewer System	285,375	16,105
Solid Waste System	44,618	40,706
Total Net (Expense) Revenue		
Business-Type Activities	571,290	70,207
General Revenues & Interfund Transfers	(37,594)	(12,716)
Change in Net Assets	\$533,696	\$57,491

Total resources available during the year to finance proprietary Fund activities were \$15,757,895, consisting of Net Assets at July 1, 2006 as restated, of \$12,097,406; program Revenues of \$3,698,083, General Revenues of \$(37,594), Total Proprietary Fund Activities during the year expended \$3,126,793, thus Net Assets were increased by \$451,711, to \$12,631,102.

#### **Financial Analysis of the City's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year. The City's Governmental Funds reported combined ending fund balances of \$6,769,093. The combined Governmental Funds balance decreased \$1,096,196, as a result of the completion of the fire station project.

The General Fund is the primary operating fund of the City. During the year, revenue and other financing uses exceeded expenditures and other financing sources in the General Fund by \$1,174,370. The fund balance of \$2,754,147 is 60% of expenditures which is above the goal of 25%. The Tax Increment Financing and Debt Service Funds saw very minimal changes during the year maintaining a fund balance consistent with recent years. The General Fund net assets increased \$1,320,616 primarily as a result of the sale of golf course land and proceeds from debt financing. The Fire Station fund net assets decreased \$2,620,339 as a result of the completion of the project as noted above.

#### **Budgetary Highlights**

The following table shows the General budget variances by program structure:

	Amended				
Expenditures	Budget	Actual	Variance		
Public Safety	\$ 1,782,665 1,258,344	\$ 1,489,427 1,138,537	\$ 293,238 119,807		
Public Works  Health & Social Services	15,650	19,297	(3,647)		
Culture and Recreation	2,239,471	2,115,099	124,372		
Community and Economic Development	171,299	208,167	(36,868)		
General Government Debt Service Capital Projects	714,854 2,273,973 5,467,275	706,813 2,073,900 4,100,873	8,041 200,073 1,366,402		
Business Type/Enterprise	3,274,592	3,280,025	(5,433)		
Total Expenditures	\$ 17,198,123	<b>\$ 15,132,138</b>	\$2,065,985		

Below is a brief recap of budget activity for the year:

- The total original revenue budget of \$12,381,622 was increased to \$13,463,160 (an increase of \$1,081,538). This increase can mostly be attributed to the sale of land.
- A large federal grant for fire equipment for \$197,000 was most of the increase in intergovernmental revenue.
- Rate of interest on investments exceeded budget figures by \$58,716 due to the increase within the market.
- The total original expenditure budget of \$15,832,631 was increased to \$17,198,123 (an increase of \$1,365,492).
- The above amendments to budgets were mainly related to the timing of capital projects. Expenditures for previously not budgeted street, bridge, and building projects accounted for the majority of the increase. Actual expenditures came in below budget projections by \$2,065,985. This change was again related to the projected completion of projects which will carry over to FY 2008. The City did very well this year controlling expenses based on original budget projections. Finally, the Business Type/Enterprise function was mostly unaffected by changes and only exceeded budget projections by \$5,433.

#### **Capital Assets**

The City's investment in capital assets, including land, buildings and improvements, equipment, streets, sewer systems, and other infrastructure represents the value of the resources utilized to provide services to our citizens. The investment in capital assets as of June 30, 2007 was \$28,705,963 (net of accumulated depreciation and outstanding financings). This is an increase of \$5,464,078 from fiscal 2006. The gross additions to capital assets for Fiscal 2007 and 2006 are as follows:

	General Gov	vernmental	Busines	s Type			
	Activities		Activ	ities	Totals		
	2007	2006	2007	2006	2007	2006	
Land Construction in Progress	\$ 8,750 3,102,576	\$ - 1,663,038	\$ - 181,810	\$ - 450,167	\$ 8,750 3,284,386	\$ - 2,113,205	
Buildings and Improvements Equipment	226,379 440,117	18,406 264,249	578,805 62,178	- 75,205	805,184 502,295	18,406 339,454	
Infrastructure	1,249,544	1,394,480	496,077	378,627	1,745,621	1,773,107	
	\$ 5,027,366	\$ 3,340,173	\$ 1,318,870	\$ 903,999	\$ 6,346,236	\$ 4,244,172	

Additional information on the City of Waverly's capital assets can be found in Note 6 on pages 48-51 of this report.

#### **Debt Administration**

On June 30, 2007 the City had \$17,112,763 of debt outstanding. This is a decrease of \$1,860,240 from the prior year and shows Waverly's commitment to pay down and control over all debt.

Debt administration is an important aspect of the City's financial obligation to its citizens. Any new debt is amortized over no more than twelve years. At the end of the fiscal year the City's schedule showed that 46% of the existing general obligation debt would be paid off in five years. This rapid repayment, when combined with the use of TIF and Local Option Sales Tax Revenue, has allowed the City to maintain an A1 rating from Moody's.

The City continues to operate will under the State of Iowa debt capacity limitations. The state limits the total outstanding General Obligation Debt to 5% of the assessed value of all taxable property in the corporate limits. This formula set the debt capacity and \$25,194,381 at the end of the 2007 fiscal year. With outstanding General Obligation Debt applicable to this limit of 15,375,158 the City is at 61% of the maximum debt capacity. More detailed information on debt administration is provided in Note 7 of the financial statements.

#### **Economic Factors**

The City of Waverly continues to report strong residential and commercial building projects. Last year the City had 22 new single family permits, which is below last year, but still strong for Waverly given the recent housing market. New commercial building permits have averaged slightly over seven a year over the past five years. Property tax is a major source of revenue and Waverly is fortunate that it has seen minor, but consistent increases in assessed and taxable valuation.

This steady growth has allowed the City to maintain its high level of service. The City has budgeted for use of General Fund balance during the past years, but has projected a balanced budget for the next three years. The General Fund balance continues to remain solid at 60% of expenditures, with a net around 40% when the sale of asset funds is used to restructure the golf course.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Waverly's financial position for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Waverly, Accounting Department, 200 First Street NE, P.O. Box 616, Waverly, Iowa 50677.

# CITY OF WAVERLY, IOWA STATEMENT OF NET ASSETS JUNE 30, 2007

		Primary Government				Component Unit				
		ernmental	Вι	Business-Type				Waverly	Waverly Light	
	Ac	tivities		Activities		Total	He	ealth Center	6	and Power
ASSETS	•	4.057.000	æ	000 045	æ	4.070.004	ď	2 760 522	\$	1 266 202
Cash and Cash Equivalents	\$	4,057,386	Þ	920,845	Ф	4,978,231	\$	2,768,522	Φ	1,366,393
Investments		2,466,718		407,391		2,874,109		2,072,415		230,913
Receivables (Net, where applicable, of allowance for										
uncollectibles)										
Accounts		67,720		153,777		221,497		5,678,137		1,180,254
Taxes		29,916		-		29,916		-		-
Subsequent Year Taxes		5,234,989		-		5,234,989		-		-
Accrued Interest		31,370		9,001		40,371		24,972		-
Other				20,836		20,836		69,910		_
Estimated Unbilled Usage		_		98,550		98,550		,		_
<u> </u>		72,512		200,833		273,345		_		_
Special Assessments				-		270,040				_
Internal Balances		385,067		(385,067)		070.000		-		-
Due from Other Governmental Agencies		373,806		<del>-</del>		373,806				
Inventories		65,635		89,126		154,761		624,675		752,142
Prepaid Assets		129,042		59,793		188,835		581,266		45,132
Other		-		-		-		-		2,038,490
Restricted Assets:										
Cash and Cash Equivalents		_		367,500		367,500		183,902		-
		_		314,731		314,731		1,716,656		7,595,773
Investments		-		314,731		314,731		1,7 10,000		7,000,770
Accrued Interest Receivable						-		440.400		04.040
Bond Issue Costs		260,961		78,443		339,404		410,130		34,246
Investment in Joint Venture		34,291		-		34,291		-		-
Land		1,833,633		19,191		1,852,824		1,947,993		515,870
Construction in Progress		3,849,947		-		3,849,947		-		4,325,212
Infrastructure, Property and Equipment, Net										
of Accumulated Depreciation		26,931,880		13,351,979		40,283,859		23,259,930		22,836,646
Total Assets		45,824,873		15,706,929		61,531,802		39,338,508		40,921,071
Total Assets		40,024,010		10,100,020		0.,001,002		00,000,000		. 1010-1101
LIABILITIES										
		455.005		20.726		404 724		066 216		462,988
Accounts Payable		455,995		38,736		494,731		866,316		
Accrued Wages		131,345		23,854		155,199		1,063,375		881,588
Other Accrued Expenses		-		-		-		326,760		138,583
Customer Deposits		-		28,241		28,241		-		
Estimated Third-Party Payor Settlements		_		-		-		500,000		-
Claims Incurred But Not Reported		48,550		-		48,550		-		-
Deferred Revenue - Subsequent Year Taxes		5,234,989		-		5,234,989		-		-
Accrued Interest Payable		51,578		2,860		54,438		60,876		
		01,010		2,000		01,100		00,0.0		
Payables from Restricted Assets:				7 500		7 502				20,161
Accrued Revenue Bond Interest		-		7,503		7,503		-		•
Revenue Bonds - Current		-		380,000		380,000		-		775,000
Noncurrent Liabilities:										
Due within one year:										
Revenue Bonds Payable		-		-		-		985,000		-
General Obligation Bonds		1,350,000		160,000		1,510,000				-
<del>-</del>		54,578		700,000		54,578		345,167		25,000
Notes Payable				20 547				575,107		20,000
Compensated Absences and Benefits		138,728		29,547		168,275		-		•
Due in more than one year:										E 00= 00=
Revenue Bonds Payable		-		1,595,000		1,595,000		14,245,000		5,237,260
General Obligation Bonds		12,544,612		790,388		13,335,000		-		-
Notes Payable		238,185		-		238,185		1,248,508		1,850,000
Compensated Absences and Benefits		92,485		19,698		112,183				
Total Liabilities		20,341,045		3,075,827		23,416,872		19,641,002		9,390,580
Total Blasmare		,,								
NET ASSETS										
Invested in Capital Assets,		10 000 101		10 005 700		20 705 063		8,384,248		21,699,714
Net of Related Debt		18,880,181		10,825,782		29,705,963		0,004,240		£1,000,114
Restricted for:				2 - 1				0.007.155		4 005 05
Debt Service		3,790		294,728		298,518		2,021,126		1,225,673
Capital Projects		452,096		-		452,096		-		
The state of the s										
Endowments:										
		451.434		-		451,434		-		
Endowments:  Nonexpendable  Unrestricted		451,434 5,696,327		- 1,510,592		451,434 7,206,919		- 9,292,132		8,605,10 <sup>4</sup>

#### CITY OF WAVERLY, IOWA STATEMENT OF ACTIVITIES For the Year Ended June 30, 2007

		F	Program Revenues	5
			Operating	Capital
		Charges for	<b>Grants and</b>	Grants and
Functions/Programs	Expenses	Services	Contributions	Contributions
Primary Government:				
Governmental Activities:				
Public Safety	\$ 1,594,179	\$ 66,869	\$ 26,613	\$ 174,363
Public Works	2,583,298	94,986	1,063,570	1,154,713
Health and Social Services	40,492	, -	33,512	
Culture and Recreation	2,008,138	668,242	78,532	75,000
Community and Economic Development	323,131	· -	177,883	· -
General Government	636,525	248,926	· <del>-</del>	-
Debt Service	629,037	-	-	-
Total governmental activities	7,814,800	1,079,023	1,380,110	1,404,076
Business-Type Activities:				
Water System	992,197	1,065,811	_	167,683
Sewer System	1,340,567	1,423,835	_	202,107
Solid Waste System	794,029	838,647	_	-
Total Business-Type Activities:	3,126,793	3,328,293		369,790
Total Primary Government	\$ 10,941,593	\$ 4,407,316	\$ 1,380,110	\$ 1,773,866
Component Unit:				
Waverly Health Center	\$ 32,602,824	\$ 33,233,894	\$ 2,968	\$ -
Waverly Light and Power	\$ 9,194,554	\$ 10,398,484	\$ -	\$ -

General Revenues:

Property Taxes

Local Option Sales Tax

Hotel/Motel Taxes

Interest

Unrestricted General Intergovernmental Revenues

Gain on Sale of Assets

Miscellaneous

Interfund Transfers

Total general revenues and transfers

Change in net assets

Net assets - beginning

Prior Period Adjustment

Net Assets - beginning, as restated

Net assets - ending

	Ne	t (Expense) Revenu	le						
and Changes in Net Assets									
Governmental Activities	Business-Type Activities	Total	Compon Waverly Health Center	ent Unit Waverly Light and Power					
\$ (1,326,334) (270,029) (6,980) (1,186,364) (145,248) (387,599) (629,037) (3,951,591)		\$ (1,326,334) (270,029) (6,980) (1,186,364) (145,248) (387,599) (629,037) (3,951,591)							
(3,951,591)	\$ 241,297 285,375 44,618 571,290 571,290	241,297 285,375 44,618 571,290 (3,380,301)							
			\$ 634,038	\$ 1,203,930					
4,955,605 708,172 144,854 283,245 169,440 910,094 53,029 194,469 7,418,908 3,467,317 22,016,511	103,118 - 103,118 - 53,757 (194,469) (37,594) 533,696 12,179,325	4,955,605 708,172 144,854 386,363 169,440 910,094 106,786 	258,057 - - - 258,057 892,095 18,805,411	442,988 - 24,774 - 467,762 1,671,692 29,858,799					
22,016,511 \$ 25,483,828	(81,919) 12,097,406 \$ 12,631,102	(81,919) 34,113,917 \$ 38,114,930	18,805,411 \$ 19,697,506	29,858,799 \$ 31,530,491					

#### CITY OF WAVERLY, IOWA BALANCE SHEET Governmental Funds JUNE 30, 2007

JUNE 30, 2007	General	Debt Service	Tax Increment Financing
Assets	<b>A. 150 100</b>	<b>#</b> 400.000	Ф 407.07 <i>5</i>
Cash and Cash Equivalents	\$ 450,180	\$ 100,000	\$ 437,875
Investments	1,566,718	-	-
Receivables (Net, where applicable, of allowance			
for uncollectibles)	E4 242		
Accounts	54,343	- 0.004	-
Taxes	17,506	6,001	136
Subsequent Year Taxes	2,333,597	853,345	844,059
Accrued Interest	20,259	665	-
Special Assessments	- 004 400	-	-
Due from Other Funds	681,483	-	-
Due from Other Governmental Agencies	116,403	-	-
Inventories	65,635 5,306,124	960,011	1,282,070
Total Assets	5,300,124	900,011	1,202,070
Liabilities and Fund Balances			
Liabilities:			
Accounts Payable	103,549	380	-
Accrued Wages and Compensated Absences	114,831	-	-
Due to Other Funds	-	50,918	-
Deferred Revenue - Subsequent Year Taxes	2,333,597	853,345	844,059
Deferred Revenue		_	-
Total Liabilities	2,551,977	904,643	844,059
Fund Balances:			
Reserved for:			
Debt Service	-	55,368	-
Perpetual Care	-	-	-
Inventories	65,635	-	-
Unreserved:			
General Fund	2,688,512	-	-
Special Revenue Funds	-	-	438,011
Capital Project Funds	<u>-</u>	-	. <u>-</u>
Total Fund Balances	2,754,147	55,368	438,011
Total Liabilities and Equity	\$ 5,306,124	\$ 960,011	\$ 1,282,070

Employee Benefit		Fire Station	Other Governmental Funds	Total Governmental Funds
\$	25,437 -	\$ 752,561 -	\$ 2,160,949 900,000	\$ 3,927,002 2,466,718
	5,567 1,028,878 - - -	- - 85 -	13,377 706 175,110 10,361 72,512 103,669	67,720 29,916 5,234,989 31,370 72,512 785,152
	- 1,059,882	752,646	257,403 - 3,694,087	373,806 65,635 13,054,820
	52 -	198,774 -	153,105 16,514	455,860 131,345
	1,028,878	-	349,167 175,110 63,448	400,085 5,234,989 63,448
	1,028,930	198,774	757,344	6,285,727
	- - -	- - -	- 456,627 -	55,368 456,627 65,635
<u> </u>	30,952 - 30,952 1,059,882	553,872 553,872 \$ 752,646	1,135,937 1,344,179 2,936,743 \$ 3,694,087	2,688,512 1,604,900 1,898,051 6,769,093 \$ 13,054,820

# CITY OF WAVERLY, IOWA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2007

Amounts reported for Governmental Activities in the Statement of Net assets are different because:

Total Net Assets - Governmental Activities (page 22)	\$ 25,483,828
therefore are not reported in the funds: General Obligation Bonds Notes Payable Compensated Absences  (13,894,612) (292,763) (231,213)	(14,418,588)
Bond issue costs are reported in the governmental activities but are not reported in the funds as they do not provide current economic resources  Long-term liabilities are not due and payable in the current period and	260,961
Accrued interest expense from the balance sheet that require current financial resources from governmental activities.	(51,578)
Prepaid expenses are reported in the governmental activities but are not reported in the funds as they do not provide current economic resources.	125,258
Assets such as special assessment receivables are not available to pay for current period expenditures and therefore are deferred in the funds.	63,448
Internal service funds are used by management to fund and maintain the City's health insurance provided to user departments and are included in the statement of net assets.	85,483
The investment in joint venture recorded in the governmental activities is not a financial resource and, therefore, is not reported in the fund.	34,291
Infrastructure, property, and equipment used in governmental activities are not financial resources and, therefore, are not reported in the funds.	32,615,460
Total Fund Balance - Governmental Funds (page 26)	\$ 6,769,093

#### CITY OF WAVERLY, IOWA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Funds

For	the	Year	r Ended	June	30, 2007

		General		Debt Service		Tax Increment Financing
Revenue:	•	0 /00 570	•	000.047		000 400
Taxes	\$	2,460,576	\$	906,917	\$	828,432
Special Assessments		=		729		-
Licenses and Permits		78,461		_		<del>-</del>
Intergovernmental Revenue		579,838		-		· -
Charges for Services		826,422		-		-
Fines and Forfeits		43,692		-		-
Contributions		10,958		-		-
Revenue from Use of Property		49,145				
Interest on Investments		93,201		5,713		3,896
Miscellaneous		41,526		-		3,000
Total Revenue		4,183,819		913,359		835,328
Expenditures:						
Public Safety		1,316,967		-		-
Public Works		409,599		-		-
Health and Social Services		40,492		-		-
Culture and Recreation		2,082,355		_		-
Community and Economic Development		89,561		-		107,287
General Government		634,543		-		-
Capital Projects		-		-		-
Debt Service		-		2,073,735		<b>-</b>
Total Expenditures		4,573,517		2,073,735		107,287
Excess (deficiency) of revenues over expenditures		(389,698)		(1,160,376)		728,041
Other financing sources (uses):						
Proceeds from Debt Financing		124,983		-		-
Proceeds from Sale of Capital Assets		917,908		_		-
Transfers In		611,177		1,197,438		-
Transfers Out		(90,000)		(463)		(475,711)
Total other financing sources (uses)		1,564,068		1,196,975	,	(475,711)
Net Change in Fund Balance		1,174,370		36,599		252,330
Fund balances - beginning of year		1,579,777		18,769		185,681
Fund balances - end of year	\$	2,754,147	\$	55,368	\$	438,011

	mployee Benefit	Fire Station	Other Governmental Funds	Go	Total overnmental Funds
\$	740,016	\$ _	\$ 872,690	\$	5,808,631
	-	-	14,095		14,824
	-	-	26,310		104,771
	-	-	1,709,927		2,289,765
	-	-	-		826,422
	-	-	-		43,692
	-	-	8,985		19,943
	-	-	36,996		86,141
	-	77,504	100,918		281,232
	-	-	15,561		60,087
	740,016	77,504	2,785,482		9,535,508
	188,751	-	-		1,505,718
	-	-	710,470		1,120,069
	-	-	-		40,492
	9,103	-	1,400		2,092,858
	-	-	14,657		211,505
	-	-	74,051		708,594
	-	2,697,843	1,418,250		4,116,093
		-	-		2,073,735
	197,854	2,697,843	2,218,828		11,869,064
····	542,162	(2,620,339)	566,654		(2,333,556)
	-	-	-		124,983
	-	-	-		917,908
	-	-	630,954		2,439,569
_	(513,708)		(1,165,218)		(2,245,100)
	(513,708)		(534,264)		1,237,360
	28,454	(2,620,339)	32,390		(1,096,196)
	2,498	3,174,211	2,904,353		7,865,289
\$	30,952	\$ 553,872	\$ 2,936,743	\$	6,769,093

#### CITY OF WAVERLY, IOWA

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2007

Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balances - total governmental funds (page 29)		\$ (1,096,196)
Governmental funds report capital outlays, including infrastructure, as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital outlays exceeded depreciation expense in the current year as follows:  Expenditures for capital assets  Contribution & donation of capital assets  Depreciation expense	\$ 4,079,567 648,946 (1,507,382)	3,221,131
Loss on investment in joint venture not recorded at the fund level.		(551)
Governmental funds report the proceeds from the sale of fixed assets as revenue whereas the statement of activities reports the gain on the sale of fixed assets. This is the effect on the change in net assets on the statement of activities.		(7,814)
The effect of the change in prepaid insurance which is not reported in the governmental funds as it is not available to provide current financial resources.		14,499
Governmental funds report special assessments as revenue when it becomes available, but the statement of activities includes special assessments as revenue when levied.		(8,913)
Accrued interest expense reported in the Statement of Activities does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds.		13,838
Governmental funds do not reflect the change in accrued compensated absences as it does not consume current financial resources. The Statement of Activities reflects the change in accrued compensated absences through expenditures.		(25,925)
Internal service funds are used by management to fund and maintain the City's insurance policies provided to user departments and are included in the statement of net assets. The net revenue of the internal service funds is reported with governmental activities.		51,371
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. The amount by which payments exceeded proceeds in the current year is as follows:  Repayments of long-term debt  Proceeds from issuance of long-term debt	1,465,223 (124,983)	1,340,240
The effect of bond issuance costs when new debt is issued, whereas, these amounts are deferred and amortized in the Statement of Activities.		(34,363)
Change in net assets of governmental activities (page 24)		\$ 3,467,317

### CITY OF WAVERLY, IOWA COMBINING STATEMENT OF NET ASSETS Proprietary Funds JUNE 30, 2007

JUNE 30, 2007							
		Governmental					
	Water	Sewer	Solid			ctivities nternal	
	System	System	Waste	Total		Service	
ASSETS							
Current Assets							
Cash and Cash Equivalents	\$ 400	\$ 472,500	\$ 447,945	\$ 920,845	\$	130,384	
Investments	407,391	_	-	407,391		-	
Receivables (Net, where applicable, of allowance for							
uncollectibles)							
Accounts	52,211	71,603	29,963	153,777		-	
Accrued Interest	2,906	5,235	860	9,001		-	
Other	16,405	2,860	1,571	20,836		-	
Estimated Unbilled Usage	39,644	58,906	-	98,550		-	
Special Assessments	38,742	162,091	-	200,833		-	
Due from Other Funds	540	192,870	-	193,410		-	
Inventories	45,730	43,396	<u>-</u>	89,126			
Prepaid Assets	16,378	18,815	24,600	59,793		3,784	
Restricted Assets:							
Cash and Cash Equivalents	-	367,500	-	367,500		-	
Investments	314,731	<b>-</b>	-	314,731		-	
Bond Issue Costs	29,474	48,969		78,443			
Total Current Assets	964,552	1,444,745	504,939	2,914,236		134,168	
Non Current Assets							
Land	-	19,191	-	19,191		-	
Infrastructure, Property and Equipment, Net							
of Accumulated Depreciation	4,508,102	8,543,557	300,320	13,351,979			
Total Noncurrent Assets	4,508,102	8,562,748	300,320	13,371,170			
Total Assets	5,472,654	10,007,493	805,259	16,285,406		134,168	
LIABILITIES							
Current Liabilities				00.700		405	
Accounts Payable	11,254	11,742	15,740	38,736		135	
Accrued Wages	5,903	6,694	11,257	23,854		-	
Customer Deposits	28,241		-	28,241		-	
Due to Other Funds	473,095	105,382	-	578,477		-	
Accrued Interest Payable	2,555	305	-	2,860		-	
Claims Incurred But Not Reported	-	-	-	-		48,550	
Payables from Restricted Assets:							
Accrued Revenue Bond Interest	1,130	6,373	-	7,503		-	
Revenue Bonds - Current	140,000	240,000	-	380,000		-	
General Obligation Bonds	120,000	40,000		160,000			
Total Current Liabilities	782,178	410,496	26,997	1,219,671		48,685	
Noncurrent Liabilities:							
Due within one year:							
Compensated Absences and Benefits	4,753	. 13,470	11,324	29,547		-	
Due in more than one year:							
Revenue Bonds Payable	195,000	1,400,000	-	1,595,000		-	
General Obligation Bonds	695,388	95,000	-	790,388		-	
Compensated Absences and Benefits	3,169	8,979	7,550	19,698			
Total Noncurrent Liabilities	898,310	1,517,449	18,874	2,434,633		-	
Total Liabilities	1,680,488	1,927,945	45,871	3,654,304		48,685	
NET ASSETS							
Invested in Capital Assets,							
Net of Related Debt			300,320	10,825,782		-	
11010111010100	3,497,714	7,027,748	300,320	10,023,702			
Restricted for:			300,320				
	173,601	121,127	-	294,728		-	
Restricted for:			459,068 \$759,388			85,483 85,483	

#### CITY OF WAVERLY, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET ASSETS Proprietary Funds For the Year Ended June 30, 2007

	Business Type Activities			
	Water System	Sewer System		
Operating Revenues:				
Charges for Services	\$ 1,019,754	\$ 1,379,717		
Miscellaneous	46,057	44,118		
Reimbursement from Employees/Insurance	-	-		
Total Operating Revenue	1,065,811	1,423,835		
Operating Expenses:				
General Government	-	-		
Employee Services	240,874	354,424		
Contract Services	241,160	293,618		
Supplies	99,765	4,597		
Repairs and Maintenance	16,939	32,466		
Utilities	80,624	117,917		
Miscellaneous	5,607	3,990		
Depreciation	247,827	434,394		
Amortization	6,271	8,462		
Total Operating Expenses	939,067	1,249,868		
Operating Income	126,744	173,967		
Non-Operating Income (Expense):				
Interest Income	37,947	45,584		
Revenue from Use of Property	53,757	-		
Interest Expense	(53,130)	(90,699)		
Total Non-Operating Income (Expenses)	38,574	(45,115)		
Income (Loss) before Contributions and Transfers	165,318	128,852		
Other Financing Sources (Uses)				
Contributed Capital Revenue	167,683	202,107		
Transfers In (Out)	(81,000)	(63,469)		
Total Other Financing Sources (Uses)	86,683	138,638		
Change in Net Assets	252,001	267,490		
Net Assets - Beginning	3,598,086	7,836,056		
Prior Period Adjustment	(57,921)	(23,998)		
Net Assets - Beginning, as Restated	3,540,165	7,812,058		
Net Assets - Ending	\$ 3,792,166	\$ 8,079,548		

Business Type Activities				Governmental Activities		
Solid Waste			Total		Internal Service	
	Waste	<u></u>	10141		3017100	
\$	827,423	\$	3,226,894	\$	407,055	
	11,224 -		101,399		- 236,688	
	838,647		3,328,293		643,743	
	_		_		594,385	
	400,393		995,691		-	
	272,821		807,599		-	
	34,520		138,882		-	
	29,959		79,364		-	
	293		198,834		-	
	919		10,516		-	
	55,124		737,345		-	
		**	14,733		-	
	794,029		2,982,964		594,385	
	44,618		345,329		49,358	
	19,587		103,118		2,013	
	-		53,757		-	
			(143,829)		-	
	19,587		13,046		2,013	
	64,205		358,375		51,371	
	-		369,790		-	
	(50,000)		(194,469)		-	
-	(50,000)		175,321		_	
	14,205		533,696		51,371	
	745,183		12,179,325		34,112	
	745 400		(81,919)			
	745,183		12,097,406		34,112	
\$	759,388	\$	12,631,102	\$	85,483	

#### CITY OF WAVERLY, IOWA COMBINING STATEMENT OF CASH FLOWS Proprietary Funds For the Year Ended June 30, 2007

	Business Type Activities		
	Water System	Sewer System	
CASH FLOWS FROM OPERATING ACTIVITIES: Cash Received from Customers	\$ 1,045,587	\$ 1,439,721	
Cash Paid to Suppliers for Goods and Services Cash Paid to Employees for Services Other Nonoperating Income	(441,860) (249,678) 53,757	(537,428) (352,716)	
Net Cash Provided by Operating Activities	407,806	549,577	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Acquisition and Construction of Capital Assets Principal Paid on Notes and Bonds Interest Paid on Notes and Bonds Net Cash (Used) for Capital and Related Financing Activities	(48,701) (255,000) (53,849) (357,550)	(242,279) (265,000) (91,567) (598,846)	
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Transfers to Other Funds Due From (To) Other Funds Net Cash (Used) for Non-Capital Financing Activities	(81,000) 26,990 (54,010)	(63,469) (103,646) (167,115)	
CASH FLOWS FROM INVESTING ACTIVITIES: Proceeds from Sale of Investment Securities Interest and Dividends on Investments	3,754	730,000 49,600	
Net Cash Provided for Investing Activities	3,754	779,600	
Net Increase in Cash and Cash Equivalents	-	563,216	
Cash and Cash Equivalents at Beginning of Year	400	276,784	
Cash and Cash Equivalents at End of Year	\$ 400	\$ 840,000	

	Business Type		ities	Governmental Activities	
	Solid Waste		Total	Internal Service	
\$	832,763 (343,902) (398,045)	\$	3,318,071 (1,323,190) (1,000,439) 53,757	\$	657,838 (631,203) - -
	90,816		1,048,199		26,635
	- - -		(290,980) (520,000) (145,416)		- - -
	-		(956,396)		
	(50,000) - (50,000)		(194,469) (76,656) (271,125)		- - -
	335,000 22,332		1,065,000 75,686		- 2,013
	357,332		1,140,686		2,013
	398,148		961,364		28,648
•••	49,797		326,981		101,736
\$	447,945	\$	1,288,345	\$ .	130,384 (Continued)

# CITY OF WAVERLY, IOWA COMBINING STATEMENT OF CASH FLOWS (Continued) Proprietary Funds For the Year Ended June 30, 2007

		Business Type Activities			
		Water System		Sewer System	
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities					
Operating Income	\$	126,744	\$	173,967	
Adjustments to Reconcile Net Operating Income to Net Cash Provided by Operating Activities:  Depreciation  Amortization		247,827 6,271		434,394 8,462	
Miscellaneous Non-Operating Income		53,757		-	
(Increase) Decrease in Assets:     Accounts Receivable     Special Assessments     Estimated Unbilled Usage     Other Receivables     Prepaid Expenses     Inventories     Increase (Decrease) in Liabilities     Accounts Payable     Accrued Wages     Accrued Compensated Absences     Customer Deposits     Claims Incurred But Not Reported     Total Adjustments Net Cash Provided by Operating Activities	\$	(9,843) 5,032 (3,228) (15,566) (229) 1,017 1,447 660 (9,464) 3,381	\$	(7,234) 27,206 (2,895) (1,191) (2,605) (2,115) (80,120) 20 1,688 - - 375,610 549,577	
NON-CASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES: Capital Contributions	\$	167,683	\$	202,107	
Reconciliation of Cash and Cash Equivalents to the Balance Sheet	::				
Cash and Cash Equivalents Restricted Cash and Cash Equivalents	\$	400	\$ \$	472,500 367,500 840,000	

	Business Ty	oe Activi	ties	Governmental Activities	
,	Solid Waste		Total	Internal Service	
\$	44,618	\$	345,329	\$	49,358
	55,124		737,345 14,733 53,757		- -
	(7,797)		(24,874) 32,238 (6,123)		17,879 - -
	1,913 (2,314)		(14,844) (5,148) (1,098)		(3,784) -
	(3,076) 681 1,667 -		(81,749) 1,361 (6,109) 3,381		42
	46,198	<del>(***</del>	702,870		(36,860) (22,723)
\$	90,816	\$	1,048,199	\$	26,635
	-	\$	369,790		-
\$	447,945 -	\$	920,845 367,500	\$	130,384
\$	447,945	\$	1,288,345	\$	130,384

# CITY OF WAVERLY, IOWA STATEMENT OF FIDUCIARY NET ASSETS Agency Funds JUNE 30, 2007

ASSETS		
Cash and Cash Equivalents	\$	31,250
Receivables:		
Accounts Receivable		745,386
Other	-	33,290
Total Assets		809,926
LIABILITIES		
Due to Other Governments		774,446
Other Payables		35,480
Total Liabilities		809,926
NET ASSETS		
Unrestricted	, <del></del>	
Total Net Assets	\$	_

#### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Waverly, lowa, is a political subdivision of the State of lowa located in Bremer County, and was incorporated in 1859, under the laws of the State of lowa, later amended in 1974 under the Home Rule City Act. The City operates under a Mayor-Council form of government with an appointed administrator elected on a nonpartisan basis and administers the following programs as authorized by its charter: public safety, public works, health and social services, culture and recreation, community and economic development, general government, capital projects and debt service. The City also has municipal water, sewer and solid waste utility systems which are governed by the City Council.

The City's financial statements are prepared in accordance with U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board. The Governmental Accounting Standards Board is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. The City applies only the applicable FASB pronouncements issued prior to November 30, 1989 in accounting and reporting its proprietary operations. The more significant accounting policies established in GAAP and used by the City are discussed below.

### A. REPORTING ENTITY

For financial reporting purposes, the City of Waverly, lowa, has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. These financial statements present the City of Waverly, lowa (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City. Complete financial statements of the individual component units, which issued separate financial statements as noted below, can be obtained from their respective administrative office.

#### Discretely Presented Component Units

Waverly Health Center - The City established a municipal hospital, Waverly Health Center, in accordance with paragraph 392.6 of the Code of Iowa. The City provided for the election of a Board of Trustees vested with authority to provide management controls, and the rules for the hospital's economic conduct, which in accordance with criteria set forth by the Governmental Accounting Standards Board, meets the definition of a component unit which should be discretely presented. The hospital's financial data is reported in a separate column to emphasize that it is legally separate from the City. The Hospital is financially accountable to the City.

### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Waverly Light and Power – The City established a municipal utility by ordinance on October 3, 1977. The City appoints the governing body and title to all property is in the name of the City, which in accordance with criteria set forth by the Governmental Accounting Standards Board, meets the definition of a component unit which should be discretely presented. The Utilities financial data is reported in a separate column to emphasize that it is legally separate from the City. The utility operates on a calendar year. Therefore financial statements presented herein are reported for the year ended December 31, 2006.

### Jointly Governed Organizations

The City also participates in several jointly governed organizations for which the City is not financially accountable or that the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of the following Boards or Commissions: Bremer-Waverly Public Safety Board, Bremer County Emergency Management Commission, Bremer County Joint E911 Service Board, and the Tri-County Drug Task Force.

#### B. BASIC FINANCIAL STATEMENTS - GOVERNMENT-WIDE STATEMENTS

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's general, special revenue, debt service, and capital projects funds are classified as governmental activities. The City's health insurance internal service fund is classified as a governmental-type activity.

In the government-wide Statement of Net Assets, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net assets are reported in three parts-invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. The City first uses restricted resources to finance qualifying activities.

The Government-wide Statement of Activities reports both the gross and net cost of each of the City's functions (public safety, public works, health and social services, culture and recreation, community and economic development, general government, etc.) and business-type activities. The functions are also supported by general government expenses (including depreciation) by related program revenue, operating grants, and capital grants. Program revenue must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The City does not allocate indirect costs. Certain expenses of the City are accounted for through the internal service fund on a cost-reimbursement basis.

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net assets resulting from the current year activities.

## Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues or receipts, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for, in individual funds based on the purpose for which they are to be spent and the means by which spending activities are controlled.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. GASB No. 34 sets forth minimum criteria for the determination of major funds. The City electively added funds, as major funds, which had a specific community focus. The non-major funds are combined into a single column in the fund financial statements.

The City reports the following major governmental funds:

**Governmental Fund Types** – The governmental fund financial statements are reported using the current financial resources measurement focus. This means that the focus of the governmental funds' measurement is upon the determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the major governmental funds of the City:

- 1) General Fund The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The sources of revenue include property taxes, charges for services, fines and fees, licenses and permits, as well as state and federal grants. The expenditures of the General Fund relate to general administration, police and fire protection, maintenance of public streets, economic development, and culture and recreation.
- 2) Special Revenue Funds The Employee Benefit Fund is used to account for the collection of a property tax levy to be used for employee benefit expenses. The TIF (Tax Incremental Financing Fund) is used to account for property taxes received to be expended for public improvements; construction of public infrastructure as well as economic development opportunities; incentives; sites; land; rebates; and grant agreements.
- 3) <u>Debt Service Fund</u> Debt Service Fund is used to account for property taxes received to be expended to retire principal and interest on General Obligation Bonds and other debt.
- 4) <u>Capital Project Fund</u> The Fire Station Fund is used to account for accumulation of resources for construction of a fire station.

**Proprietary Fund Types** – The focus of proprietary fund measurement is upon determination of operating income, changes in net assets, financial position, and cash flows. Operating revenues and expenses are distinguished from non-operating revenues and expenses. Operating

#### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of enterprise funds are charges to customers for services. Operating expenses consist of cost of sales and services, administrative expenses and depreciation on capital assets. The U.S. generally accepted accounting principles used are those applicable to similar businesses in the private sector.

1) Enterprise Funds – Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis should be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City maintains several business-type activities. The major enterprise funds are listed as follows:

The Water Fund is used to account for the operation and maintenance of the City's water system.

The Sewer Fund is used to account for the operation and maintenance of the City's sewer system.

The Solid Waste Fund is used to account for the operation and maintenance of the City garbage disposal system.

2) <u>Internal Service Funds</u> – Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-recovery basis.

The City's internal service fund is presented in the proprietary fund financial statements.

<u>Health Insurance</u> — To account for the funding and maintenance of the City's self-funded health insurance provided to City employees. Since the principal users of this internal service are the City's governmental activities, the financial statements of the health insurance internal service fund are consolidated into the governmental column when presented in the government-wide financial statements. To the extent possible, the cost of these services is reported in the appropriate functional activity.

**Fiduciary Fund Types** – Fiduciary funds are used to report assets held in an agency or custodial capacity for others and therefore not available to support City programs. Since agency funds are custodial in nature, they do not involve the measurement of results of operations and are not incorporated into the government-wide financial statements. The City's Agency Fund is used to account for collecting receipts on behalf of Waverly Light and Power.

### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Basis of Accounting

Basis of accounting refers to the point at which revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

<u>Accrual basis of accounting</u> is used for all activities in the government-wide financial statements and for the proprietary and fiduciary activities in the fund financial statements. Revenues are recognized when earned and expenses are recognized when incurred. A flow of financial resources measurement focus is used for these financial statements.

Modified accrual basis of accounting is used by all governmental funds in the fund financial statements. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers property taxes as available if they are collected within 60 days after year-end. A one-year availability period is used for revenue recognition for all other governmental fund revenues. A flow of current financial resources measurement focus is used for these financial statements.

Expenditures are recorded when the related fund liability is incurred. An exception to this general rule is that principal and interest on general obligation debt, if any, is recognized when due.

Those revenues susceptible to accrual are property taxes, assessments, and intergovernmental revenues. Licenses, fines and permits are not susceptible to accrual because generally they are not measurable until received in cash.

#### E. Budgets

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2007, disbursements exceeded the amount budgeted in the health and social services, community and economic development, and business-type activities functions.

#### F. Cash And Cash Equivalents And Investments

The City is authorized by statute to invest public funds not currently needed for operating expenses in notes, certificates, bonds, prime eligible bankers acceptances, certain high rated commercial paper, perfected repurchase agreements, or other evidences of indebtedness which are obligations of or guaranteed by the United States of America or any of its agencies, or in time deposits or savings accounts in depositories approved by the City Council.

#### 1) Cash and Cash Equivalents

Includes investments with original maturities of three months or less.

## Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2) Investments

The City and its component unit use the following methods in determining the reported amounts.

**Type** 

Method

<u>City</u>
Nonnegotiable Certificates of Deposit
Iowa Public Agency Investment Trust

Cost Fair Value Determined by Current Share Prices

Component Unit
Certificates of Deposit

Cost

U.S. Treasury Notes, State & Local Government Series

Fair Value Determined Based on Quoted Market Price

Iowa Public Agency Investment Trust

Fair Value Determined By Current Share Prices

Debt Securities
U.S. Government Securities
Maturity of one year or less when purchased
Maturity of more than one year when purchased

Amortized Cost Fair Value Based on Quoted Market Price

#### G. Property Tax Receivable

Property tax in Governmental Funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the City Council to the County Board of Supervisors. Current year delinquent property taxes receivable represents unpaid taxes from the current year. The succeeding year property tax receivable represents taxes certified by the City Council to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City Council is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2005 assessed property valuations; is for the tax accrual period July 1, 2006 through June 30, 2007 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2006. Any county collections on the 2006-2007 tax levy remitted to the City within 60 days subsequent to June 30, 2007, are recorded as property tax revenue.

#### H. Short-Term Interfund Receivables/Payables

During the course of its operations, the City has numerous transactions between funds to finance operations, provide services, construct assets, and service debt. To the extent that

### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

certain transactions between funds have not been paid or received as of June 30, 2007, balances of interfund amounts payable or receivable have been recorded as "due to other funds" and "due from other funds", respectively. Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as interfund balances.

### I. <u>Inventories</u>

Inventories of the proprietary fund types are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

#### J. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2007 are recorded as prepaid items.

#### K. Restricted Assets

Revenue bond ordinances require the City to reserve certain cash and investments to provide for payment of bonds and interest, for protection of bondholders, and for extension and improvement of facilities. These balances are separately disclosed in the Enterprise Funds.

#### L. Property and Equipment

Assets with an initial individual cost of \$5,000 or more are considered capital assets. Property and equipment are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed assets are reported at their fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Infrastructure has been capitalized using historical or estimated historical cost beginning in 1980 as required by GASB 34. Depreciation on all assets is provided on the straight-line basis over the following estimated lives:

Buildings	20 – 50 Years
Utility Plant	30 – 33 Years
Machinery & Equipment	5 - 20 Years
Infrastructure	20 – 100 Years

#### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2007. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and Road Use Tax Fund.

#### N. Long-Term Obligations

Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the government-wide financial statements. Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

## O. Fund Equity

Reserves represent those portions of fund equity legally segregated for a specific future use.

#### P. Interfund Transactions

Interfund services provided and used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except interfund services provided and used transactions and reimbursements, are reported as transfers.

#### Q. Deferred Revenue

Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds, as well as delinquent property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which they are levied.

#### Note 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS

The City's deposits at June 30, 2007, were entirely covered by federal depository insurance or by the state sinking fund in accordance with Chapter 12C of the Code of Iowa. Chapter 12C provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. There were no differences in investments held during the year from those at June 30, 2007.

At June 30, 2007 the City had the following investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3.05 as amended by Statement No. 40.

	Credit Risk	Fair Value	Maturity
Mutual Funds	N/A	\$ 110,779	N/A
Component Unit: U.S. Treasuries	N/A	1,501,656	November, 2008

Interest Rate Risk: The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and uses of the City.

#### Note 3 - RECEIVABLES

Receivables at June 30, 2007 are net of allowance for uncollectibles. The allowance for uncollectibles of the enterprise funds of the primary government was \$15,976 at June 30, 2007. The Waverly Health Center component unit had an allowance for uncollectibles of \$2,080,000 at June 30, 2007.

#### Note 4 - DUE FROM OTHER GOVERNMENTS

At June 30, 2007, amounts due from other governments were as follows:

Due from the lowa Department of Economic Development for CDBG grant	\$ 11,414
Due from the Iowa Department of Transportation for Highway Planning Grant	60,266
Due from the Iowa Homeland Security for Disaster Grant	1,829
Due from Waverly Light and Power for cash deficit in Electric Clearing Fund	80,637
Due from the State of Iowa for local option sales taxes	122,490
Due from the State of lowa for hotel and motel sales taxes	35,766
Due from the Iowa Department of Transportation for road use tax allocations	61,404
Total Due from Other Governments	\$ 373,806

## Note 5 - INTERFUND RECEIVABLES AND PAYABLES

As of June 30, 2007, short-term interfund borrowings were as follows:

Fund Due To	Fund Due From	<u>A</u>	<u>mount</u>	
General	Proprietary – Sewer	\$	104,842	*
General	Nonmajor Governmental		349,167	*
General	Debt Service		38,048	*
General	Proprietary - Water		189,426	*
Nonmajor Governmental	Proprietary Water		103,669	*
Proprietary – Sewer	Proprietary – Water		180,000	
Proprietary – Sewer	Debt Service		12,870	
Proprietary – Water	Proprietary – Sewer		540	
		\$	978,562	

<sup>\*</sup> These Internal balances represent amounts due from/due to other funds to cover deficit cash balances.

## Note 6 - CAPITAL ASSETS

A summary of changes in capital assets is as follows:

## **Primary Government**

•	Balance July 1,			Balance June 30,
	2006	Additions	Deletions	2007
Governmental Activities:				
Capital assets not being depreciated:				
Land	\$ 1,832,697	\$ 8,750	\$ 7,814	\$ 1,833,633
Construction in Progress	1,026,682	3,102,576	279,311	3,849,947
Total capital assets not being depreciated	2,859,379	3,111,326	287,125	5,683,580
Capital assets being depreciated:				
Buildings and Improvements	6,837,154	226,379	-	7,063,533
Equipment	3,961,348	440,117	153,399	4,248,066
Infrastructure	28,834,802	1,249,544	-	30,084,346
Total capital assets being depreciated	39,633,304	1,916,040	153,399	41,395,945
Less: Accumulated Depreciation for:				
Buildings and Improvements	1,742,803	168,510	-	1,911,313
Equipment	2,493,420	252,865	133,857	2,612,428
Infrastructure	8,854,317	1,086,007	· -	9,940,324
Total Accumulated Depreciation	13,090,540	1,507,382	133,857	14,464,065
Total capital assets being depreciated, net	26,542,764	408,658	19,542	26,931,880
Governmental activities capital assets, net	\$ 29,402,143	\$ 3,519,984	\$ 306,667	\$ 32,615,460

# Note 6 - CAPITAL ASSETS (CONTINUED)

Construction in progress at June 30, 2007, for the governmental activities consisted of costs associated with Waverly Fire Station, 1<sup>st</sup> Street NW Parking Lot, 4<sup>th</sup> Avenue SW Project, and the airport runway extension.

	Balance July 1,	A.J.1565	Dalations	Balance June 30,
· -	2006	Additions	Deletions	2007
Business-Type Activities:				
Capital assets not being depreciated:				
Land	\$ 19,191	-	-	\$ 19,191
Construction in Progress	476,290	\$ 181,810	\$ 658,100	-
Total capital assets not being depreciated	495,481	181,810	658,100	19,191
Capital assets being depreciated:				
Buildings and Improvements	5,512,927	578,805	-	6,091,732
Equipment	1,404,957	62,178	-	1,467,135
Lines and Structures	15,540,060	496,077	-	16,036,137
Total capital assets being depreciated	22,457,944	1,137,060	-	23,595,004
Less: Accumulated Depreciation				
Buildings and Improvements	3,162,715	130,749	-	3,293,464
Equipment	682,266	104,791	_	787,057
Lines and Structures	5,660,699	501,805	-	6,162,504
Total Accumulated Depreciation	9,505,680	737,345	-	10,243,025
Total capital assets being depreciated, net	12,952,264	399,715	-	13,351,979
Business-type activities capital assets, net	\$ 13,447,745	\$ 581,525	\$ 658,100	\$ 13,371,170

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities: Public Safety Public Works Culture and Recreation General Government	\$ 94,559 1,204,291 153,577 54,955
Total depreciation expense – governmental activities	\$ 1,507,382
Business-Type Activities: Water Sewer Solid Waste	\$ 247,827 434,394 55,124
Total depreciation expense – business-type activities	\$ 737,345

# Note 6 - CAPITAL ASSETS (CONTINUED)

A summary of changes in capital assets for the discretely presented component units is as follows:

	Balance			Balance
	July 1,			June 30,
	2006	Additions	Deletions	2007
Waverly Health Center:				
Capital assets not being depreciated:			•	<b>A</b> 4 0 4 <b>7</b> 000
Land	\$ 1,039,243	\$ 908,750	\$ -	\$ 1,947,993
Total capital assets not being depreciated	1,039,243	908,750	-	1,947,993
Onettal annata bairen dan wasinta da				
Capital assets being depreciated:	1 061 527	31,087		1,992,624
Land Improvements	1,961,537		-	22,325,961
Buildings and Fixed Equipment	21,779,053	546,908	10.004	10,687,794
Major Movable Equipment	8,441,759	2,265,119	19,084	<u> </u>
Total capital assets being depreciated	32,182,349	2,843,114	19,084	35,006,379
Less: Accumulated Depreciation	9,364,135	2,399,392	17,078	11,746,449
Total capital assets being depreciated, net	22,818,214	443,722	2,006	23,259,930
Component unit capital assets, net	\$ 23,857,457	\$ 1,352,422	\$ 2,006	\$ 25,207,923
	Balance			Balance
	January 1,			December 31,
	2006	Additions	Deletions	2006
Waverly Light and Power:				
Capital assets not being depreciated:			_	
Land	\$ 139,649	\$ 376,221	\$ -	\$ 515,870
Construction in Progress	2,672,833	1,652,379		4,325,212
Total capital assets not being depreciated	2,812,482	2,028,600	-	4,841,082
Carital accets being depreciated:				•
Capital assets being depreciated:	27,292,569	743,696	_	28,036,265
Improvements	3,512,195	19,002	_	3,531,197
Buildings Equipment	2,329,662	412,848	207,554	2,534,956
Louisa Plant	7,913,289	824,522	13,827	8,723,984
Total capital assets being depreciated	41,047,715	2,000,068	221,381	42,826,402
Total dapital assets being depreciated	41,047,110	2,000,000		12,020,102
Less: Accumulated Depreciation	18,721,517	1,451,908	183,669	19,989,756
Total capital assets being depreciated, net			07.740	22,836,646
Total capital assets being depreciated, her	22,326,198	548,160	37,712	22,030,040

# Note 6 - CAPITAL ASSETS (CONTINUED)

Reconciliation of Invested in Capital Assets:

Trecondition of invested in expiral fleet			Compoi	nent Unit
		<b>Business-</b>		
	Governmental	Type	Waverly	Waverly
	Activities	Activities	Health Center	Light & Power
Land	\$ 1,833,633	\$ 19,191	\$ 1,947,993	\$ 515,870
Construction in Progress	3,849,947	· -	-	4,325,212
Capital Assets (net of accumulated				
depreciation)	26,931,880	13,351,979	23,259,930	22,836,646
Less: General Obligation Bonds Payable,				
net of unspent capital debt	13,442,516	950,388	-	-
Notes Payable	292,763	-	1,593,675	775,000
Revenue Bonds	-	1,595,000	15,230,000	5,203,014
Invested in Capital Assets, Net of Related				
Debt	\$ 18,880,181	\$ 10,825,782	\$ 8,384,248	\$ 21,699,714

#### Note 7 - LONG-TERM LIABILITIES

The City's computed legal debt limit as of June 30, 2007, is \$25,194,381 of which \$15,082,395 is committed for outstanding general obligation debt.

The following is a summary of bond transactions of the City for the year ended June 30, 2007:

	Governmental Activities		Business Type Activities	
	General O	bligation		
	Bonds and			
	Notes	Bonds Paid		
	Paid By	Ву		
	Debt Service	Enterprise	Revenue	
	Fund	Funds	Bonds	Total
Primary Government:				
Bonds payable		<b>.</b>		<b>A</b> 40 070 000
July 1, 2006	\$ 15,527,615	\$ 1,105,388	\$ 2,340,000	\$ 18,973,003
Plus: Issued	124,983	-		124,983
Less: Payments	1,465,223	155,000	365,000	1,985,223
Bonds Payable				
June 30, 2007	14,187,375	950,388	1,975,000	17,112,763
Due within one year	\$ 1,404,578	\$ 160,000	\$ 380,000	<u>\$ 1,944,578</u>

# Note 7 - LONG-TERM LIABILITIES (CONTINUED)

	Waverly Health Center	Waverly Light And Power	Total Component Units
Component Unit:			
Bonds Payable/ Notes Payable-			
June 30,2006/December 31, 2005	\$ 16,312,000	\$ 6,875,000	\$ 23,187,000
Issued	1,714,650	1,800,000	3,514,650
Retired	1,202,975	770,000	1,972,975
Bonds Payable/ Notes Payable-			
June 30, 2007/December 31, 2006	\$ 16,823,675	\$ 7,905,000	\$ 24,728,675
			_
Due within one year	\$ 1,330,167	\$ 800,000	\$ 2,130,167

On the Combined Balance Sheet the Waverly Light and Power component unit revenue bonds are shown net of unamortized bond discount of \$17,740.

	Date		Final		Amount	Outstanding
	of	Interest	Due	Annual	Originally	June 30,
	Issue	Rates	Date	Payments	Issued	2007
General Obligation:						
*1999 GO Bonds	1999	4.0-4.65%	2014	\$ 30,000-115,000	\$ 1,165,0	00 \$ 685,000
2000A GO Bonds	2000	4.75-5.20%	2011	100,000-195,000	1,470,0	00 425,000
2000B GO Bonds	2000	4.80-5.40%	2011	55,000-280,000	1,000,0	330,000
2000C GO Bonds	2001	4.25-5.10%	2016	50,000-220,000	2,030,0	1,630,000
2001 GO Bonds	2001	3.70-4.80%	2016	50,000-90,000	950,0	00 675,000
2001A GO Bonds	2001	3.0-5.0%	2019	50,000-295,000	2,750,0	2,420,000
2001B GO Bonds	2001	3.0-4.25%	2017	30,000-90,000	1,000,0	750,000
2002 GO Bonds	2002	3.5-4.40%	2012	25,000-45,000	360,0	205,000
*2003 GO Refunding	2003	1.2-3.0%	2010	55,000-195,000	1,025,0	365,000
2005 GO Bonds	2005	2.8-3.9%	2017	90,000-140,000	1,290,0	1,200,000
*2005 GO Refunding	2005	2.5-3.25%	2013	65,000-535,000	2,680,0	2,340,000
*2006 GO LOSST Bonds	2006	3.6-4.10%	2019	220,000-395,000_	4,040,0	3,820,000
				_		
Total General Obligation					\$ 19,760,0	00 \$ 14,845,000

Note 7 - LONG-TERM LIABILITIES (CONTINUED)

	Date		Final			Amount	Ou	tstanding
	of	Interest	Due	Annual	C	Originally		lune 30,
	Issue	Rates	Date	Payments		Issued		2007
Revenue Bonds:	-			· • • • • • • • • • • • • • • • • • • •				
1999 – Sewer	1999	4.0-4.65%	2014	50,000-100,000	\$	1,095,000	\$	615,000
2000 - Sewer	2000	5.30-5.80%	2015	20,000-50,000		500,000		320,000
2002 - Sewer	2002	3.0-4.5%	2012	105,000-155,000		1,280,000		705,000
2002 - Water	2002	3.0-4.5%	2012	35,000-50,000		435,000		240,000
2003 - Water (Refunding)	2003	2.05-3.4%	2008	85,000-100,000_		465,000		95,000
Total Revenue Bonds				-	\$	3,775,000	\$	1,975,000
2001 Golf Revenue								
Capital Loan Note	2001	5.1%	2015	15,000-28,000_	\$	300,000	\$	192,780
Component Units: Waverly Health Center: 1999 Hospital Capital Loan								
Notes	1999	5.0-5.8%	2015	150,000-180,000	\$	2,150,000	\$	1,505,000
2003 Hospital Capital Loan Notes 2004 Hospital Capital Loan	2003	2.5-5.5%	2018	545,000		9,800,000		8,130,000
Notes	2004	2.0-4.9%	2019	195,000		6,200,000		5,595,000
Waverly Light and Power:	4000	4 4 4 40/	2008	50 000 575 000		3 610 000		1,150,000
1998 Utility Rev. Bonds	1998	4.1-4.4%		50,000-575,000		3,610,000		
2002 Utility Rev. Bonds	2002	2.2-4.5%	2012	75,000-200,000		2,500,000		1,880,000
2005 Utility Rev. Bonds	2005	3.5-4.0%	2015	380,000-480,000_		3,000,000		3,000,000
				=	\$	27,260,000	\$	21,260,000

All General Obligation Debt except those marked with (\*) are to be retired through property tax levies. A portion of those (\*) bonds, other than the LOSST bond, are paid with water and sewer revenues. The LOSST bond is to be retired through the tax receipts collected by the City from the local option and services tax. The revenue bonds are to be retired with water and sewer revenues.

	General C	Obligation	Revenue	Revenue Bond		venue oan Note
Year Ending June 30,	Principal*	Interest	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2008	\$ 1,510,000	\$ 598,918	\$ 380,000	\$ 90,045	\$ 20,399	\$ 9,601
2009	1,620,000	544,925	295,000	74,740	21,478	8,522
2010	1,690,000	485,295	310,000	61,770	22,587	7,413
2011	1,700,000	421,055	320,000	47,780	23,754	6,246
2012	1,635,000	354,213	335,000	33,060	24,968	5,032
2013-2017	5,345,000	971,573	335,000	30,553	79,594	7,048
2018-2019	1,345,000	90,798	· -	-	_	_
	\$ 14,845,000	\$ 3,466,775	\$ 1,975,000	\$ 337,948	\$ 192,780	\$ 43,862

# Note 7 - LONG-TERM LIABILITES (CONTINUED)

The bond principal and interest annual requirements for the component units are as follows:

## **Waverly Health System**

Year Ending June 30,	Capital Loan Notes	Loan/Notes Payable	Total Principal	Interest	Total
2008 2009 2010 2011 2012 2013-2017 2018-2019	\$ 985,000 1,020,000 1,060,000 1,110,000 1,160,000 6,705,000 3,190,000 \$ 15,230,000	\$ 345,167 368,185 392,901 386,439 100,983 - - \$ 1,593,675	\$ 1,330,167 1,388,185 1,452,901 1,496,439 1,260,983 6,705,000 3,190,000 \$ 16,823,675	\$ 827,087 767,249 701,144 628,961 557,308 1,863,922 241,062 \$ 5,586,733	\$ 2,157,254 2,155,434 2,154,045 2,125,400 1,818,291 8,568,922 3,431,062 \$ 22,410,408

## **Waverly Light and Power**

Year Ending December 31	Principal	Notes Payable	Total Principal	Interest	Total
2007 2008 2009 2010 2011 2012 2013-2015	\$ 775,000 810,000 715,000 745,000 780,000 815,000 1,390,000 \$ 6,030,000	\$ 25,000 1,825,000 25,000 - - - - \$ 1,875,000	\$ 800,000 2,635,000 740,000 745,000 780,000 815,000 1,390,000 \$ 7,905,000	\$ 243,010 210,198 175,497 148,295 119,200 87,956 111,004 \$ 1,095,160	\$ 1,043,010 2,845,198 915,497 893,295 899,200 902,956 1,501,004 \$ 9,000,160

There are a number of limitations and restrictions contained in the various bond indentures creating certain reserve and sinking funds to insure repayment of revenue bonds. The reserve and sinking fund requirements are recorded as restricted assets on the combined balance sheet and meet the minimum requirements of the various bond ordinances.

The following is a summary of other long-term liabilities of the City for the year ended June 30, 2007.

	July 1, 2006	Additions	Reductions	June 30, 2007	Due Within One Year
Governmental Activities:		•			
Compensated Absences	\$ 205,288	\$ 149,098	\$ 123,173	\$ 231,213	\$ 138,728
Equipment Note	5,802	-	5,802	-	-
Equipment Note	· -	74,983	25,000	49,983	25,000
Equipment Note	-	50,000	-	50,000	9,179
• •	\$ 211,089	\$ 274,081	\$ 153,975	\$ 331,196	\$ 172,907
Business-Type Activities: Compensated Absences	\$ 55,354	\$ 27,103	\$ 33,212	\$ 49.245	\$ 29,547
Componicated / Ibooriood	<del>- + + + + + + + + + + + + + + + + + + +</del>	+ 21,100	<del></del>		

#### Note 7 - LONG-TERM LIABILITES (CONTINUED)

Maturities of Equipment Notes Payable is as follows:

Year Ending			
June 30,	Principal Interest		
2008	\$ 34,179	\$ 4,275	
2009	34,521	2,882	
2010	9,972	1,408	
2011	10,421	959	
2012	10,890	490	
	\$ 99,983	\$ 10,014	

Other long-term liabilities at June 30, 2007 was comprised of the following:

Included in general long-term debt:

A note payable to First Nation Bank dated July 1, 2006 and due July 1, 2008 for the purchase of golf course equipment.

\$ 49,983

A note payable to First National Bank dated October 9, 2006 and due October 9, 2011 for golf course improvements.

\$ 50,000

### **Note Payable**

The City of Waverly issued a \$330,000 loan to the Hospital to assist in financing an addition to the Hospital and remodeling of certain existing areas. This loan directly resulted from the issuance of a Rural Economic Development loan to the City from the U.S. Department of Agriculture. The loan is interest free and is due in ten annual installments of \$33,000.

#### Note 8 - TRANSFERS

The following is a summary of transfers between funds:

	General		Debt Service		Nonmajor Governmental		Total Transfers Out	
General	\$	=	\$	30,000	\$	60,000	\$	90,000
Debt Service		-		_		463		463
Employee Benefit	5	13,708		-		-		513,708
T.I.F.		-		475,711		-		475,711
Nonmajor								
Governmental	;	38,000		691,727		435,491		1,165,218
Water		21,000		-		60,000		81,000
Sewer	:	38,469		-		25,000		63,469
Solid Waste		-		-		50,000		50,000
Total Transfers In	\$ 6	11,177	\$	1,197,438	\$	630,954	\$	2,439,569

## Note 8 - TRANSFERS (CONTINUED)

Transfers are used to:

- 1. Move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them.
- 2. To move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due.

#### Note 9 - PENSION AND RETIREMENT

<u>Iowa Public Employees Retirement System</u> - The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 3.70 percent of their annual covered salary and the City is required to contribute 5.75 percent of covered salary. Law enforcement employees are covered by another plan. Contribution requirements are established by state statute. The City contribution to IPERS for the years ended June 30, 2007, 2006, and 2005 were \$137,146, \$131,823, and \$131,135, respectively, equal to the required contributions for each year.

Municipal Fire and Police Retirement System of Iowa — The City contributes to the Municipal Fire & Police Retirement System of Iowa (MFPRSI) which is a cost-sharing multiple-employer defined benefit pension plan administered by a Board of Trustees appointed by the State of Iowa. MFPRSI provides retirement and death benefits which are established by State statute to plan members and beneficiaries. MFPRSI issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to MFPRSI, 2836 104<sup>th</sup> Street, Urbandale, Iowa 50322.

Plan members are required to contribute 9.35% of earnable compensation. The employers' contribution rate is based upon and actuarially determined normal contribution rate. The normal contribution rate is provided by the State statute to be the actuarial liabilities of the plan less current plan assets, the total then being divided by 1 percent of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions.

Legislatively appropriated contributions from the State may further reduce the employers' contribution rate. However, under the Code of Iowa, the employers' contribution rate cannot be less than 27.75 percent of earnable compensation. Contribution requirements are established by State statute. The City's contribution to MFPRSI for the years ended June 30, 2007, 2006 and 2005 were \$188,751, \$177,746, and \$142,963 respectively, equal to the required contributions for each year.

#### Note 10 - DEFICIT FUND EQUITY

The City has twelve funds with deficit equity balances at June 30, 2007. The City intends to finance these deficits from various resources including; road use tax funds, general funds, special assessments, capital project debt financing, grant revenues, and utility charges. The individual fund deficits were as follows:

Special Revenue – Downtown TIF	\$	8,886
Capital Project – 4 <sup>th</sup> Avenue SW		6,650
Capital Project – 9 <sup>th</sup> Avenue NW Recon		2,597
Capital Project – 3 <sup>rd</sup> Street NE Parking Lot	14	44,303
Capital Project – 1 <sup>st</sup> Avenue SE Parking Lot		3,816
Capital Project – Walmart Project		5,193
Capital Project – 1 <sup>st</sup> NW & Bremer Intersection	•	18,486
Capital Project - Cent Oaks 111A & 111		57
Capital Project – 1 <sup>st</sup> NW Parking Lot	22	21,468
Capital Project - Crestwood Trail Project		510
Capital Project – 5 <sup>th</sup> Ave SW (4 <sup>th</sup> to 8 <sup>th</sup> )		980
Capital Project – Oak Ridge Circle/Tech Place		1,484

#### Note 11 - RISK MANAGEMENT

<u>Medical Insurance</u> - The City uses a partially self-funded medical insurance program accounted for in an internal service fund. Costs of the program include medical benefits, administration fees and premiums for stop-loss coverage with limits of \$5,000 per covered employee per year and 125% of expected claims for year for the City as a whole per year.

Claims payable and estimated claims incurred but not reported are recorded as liabilities of the Internal Service Fund.

Claims payable @ June 30, 2005 Claims paid Claims incurred	\$	77,827 493,156 500,739
Claims payable @ June 30, 2006	\$	85,410
Claims payable @ June 30, 2006 Claims paid Claims incurred Claims payable @ June 30, 2007	\$ \$	85,410 625,398 588,538 48,550

Other Risk - The City of Waverly is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductible and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### Note 12 - COMMITMENTS

During the year ended June 30, 2007, the City had entered into several construction contracts totaling approximately \$3,700,000 of which \$3,348,515 has been expended to date. The remaining balance will be paid as work progresses.

The City entered into an agreement with Wartburg College for the joint use of the new Waverly-Wartburg Wellness Center. The City committed to making eight annual payments to the College of \$150,000 each beginning in the fiscal year ending June 30, 2008.

#### Note 13 - BREMER COUNTY LANDFILL CONTRACT

The City has contracted with Bremer County for solid waste disposal. The new contract began July 1, 2004 and and was extended to September 30, 2007. The County may not be accumulating sufficient financial resources and the participating governments are obligated for a proportionate share of the debt, therefore, the City of Waverly may have an ongoing financial responsibility. The City pays \$35.75/ton of solid waste delivered to the landfill.

#### Note 14 - JOINT VENTURE

The City is a participant with Bremer County in a joint venture to operate the Bremer – Waverly Public Safety Board. The City is obligated to remit 30% of the operating budget of the Bremer – Waverly Public Safety Board to the Organization. On dissolution of the Board, the net assets are to be contributed for the operation. The Organization is governed by a five member board composed of two designated representatives from the City and two from the County. The fifth member of the board is chosen by the four designated representatives. Complete financial statements for the Bremer – Waverly Public Safety Board can be obtained from the Board's administrative office.

#### Note 15 - CONDUIT DEBT OBLIGATIONS

The City has issued Industrial Development Revenue Bonds to provide financial assistance to a private-sector entity for the acquisition and construction of commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and payable solely from the private-sector entity. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2007, Industrial Development Revenue Bonds had an original issue amount of \$2,500,000. The outstanding balance at June 30, 2007 was \$1,488,000.

#### Note 16 - RESERVES

The following schedule reflects all reservations of fund balances as presented in the fund level statements:

	Inventory	Debt Service	Endowments	Total
General Fund	\$ 65,635	-	· -	\$ 65,635
Debt Service	-	\$ 55,368	-	55,368
Permanent Fund Cemetery Perpetual Care		_	\$ 456,627	456,627
Total Reserves of Fund Balances	\$ 65,635	\$ 55,368	\$ 456,627	\$ 577,630

#### Note 17 - SUBSEQUENT EVENT

In September 2007 the City signed a real estate contract to purchase 25 acres of land at \$18,500 per acre and \$125,000 for the homestead for a total purchase price of \$587,500. The land is to be used as a future site for a new public works facility.

## Note 18 - PRIOR PERIOD ADJUSTMENT

In the financial statements for the year ended June 30, 2006, the special assessment receivable was overstated in both the water and sewer enterprise funds. The effects on the individual retained earnings was a follows:

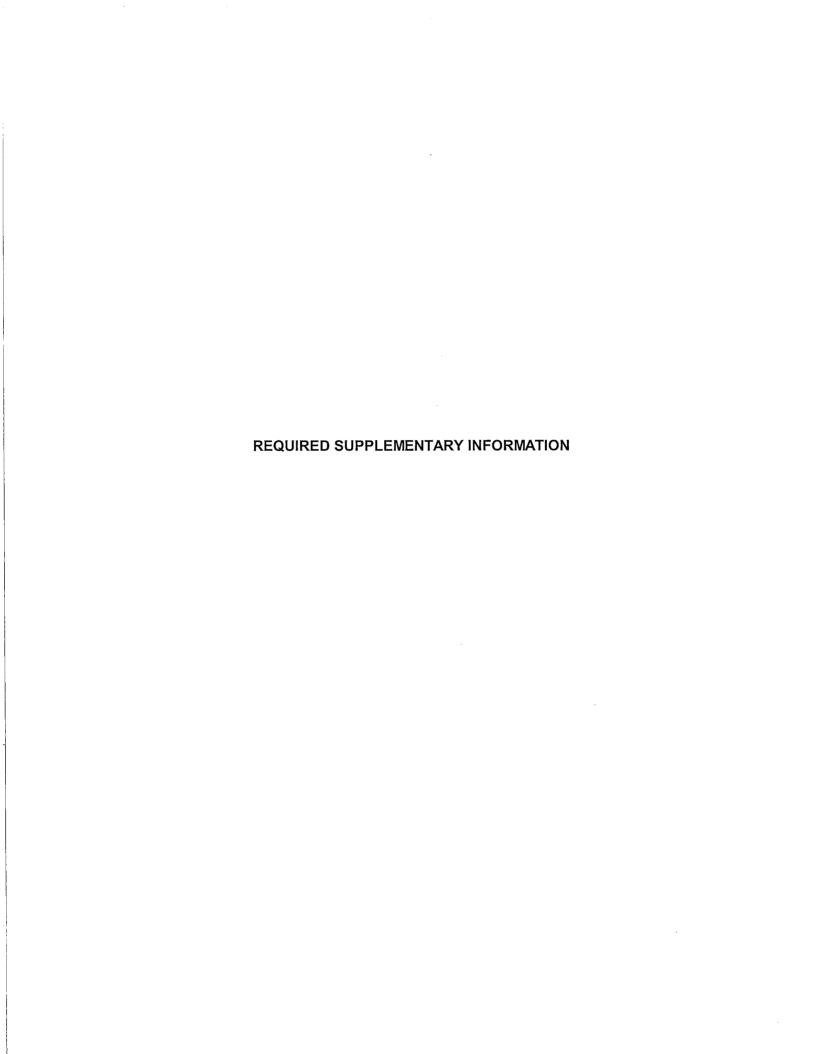
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	water	Sewer
Beginning Net Assets, as previously reported	\$ 3,598,086	\$ 7,836,056
Prior Period Adjustment	(57,921)_	(23,998)
Beginning Net Assets, restated	\$ 3,540,165	\$ 7,812,058

#### Note 19 - RECLASSIFICATIONS OF A GENERAL NATURE

Certain amounts presented have been reclassified to conform to the current period financial statement presentation. These reclassifications have no effect on previously reported net income or fund balance.



# CITY OF WAVERLY Required Supplementary Information – Budgetary Reporting June 30, 2007

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Agency Fund and the Internal Service Fund, and appropriates the amount deemed necessary for each of the different City offices and departments. The budgets may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon 9 major classes of expenditures known as functions, not by fund or fund type. These 9 functions are: public safety, public works, community and economic development, health and social services, culture and recreation, general government, debt service, capital projects, and business-type activities. Function disbursements required to be budgeted include expenditures for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted expenditures by \$1,365,762. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2007, disbursements in the health and social services, community and economic development, and business-type activities functions exceeded the amount budgeted.

During the fiscal year 2007, the City had one budget amendment. The amendment was as follows:

<u>Program</u>	<u>Budget</u>	riginal 5/21/07 <u>udget Amendment</u>	
Public Safety Public Works Health and Social Service Culture & Recreation Community & Economic Development General Government Debt Service Capital Projects Business Type/Enterprise Total	\$ 1,579,473	\$ 203,192	\$ 1,782,665
	1,234,344	24,000	1,258,344
	15,650	-	15,650
	2,212,471	27,000	2,239,471
	111,299	60,000	171,299
	710,501	4,353	714,854
	1,967,556	306,417	2,273,973
	4,843,175	624,100	5,467,275
	3,157,892	116,700	3,274,592
	\$ 15,832,361	\$ 1,365,762	\$ 17,198,123

The following schedule demonstrates the City's legal compliance to the budget. The subsequent schedule reconciles the budgetary comparison to the actual GAAP basis financial statements.

CITY OF WAVERLY, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES - BUDGET AND ACTUAL (CASH BASIS) -

Governmental Funds and Proprietary Funds

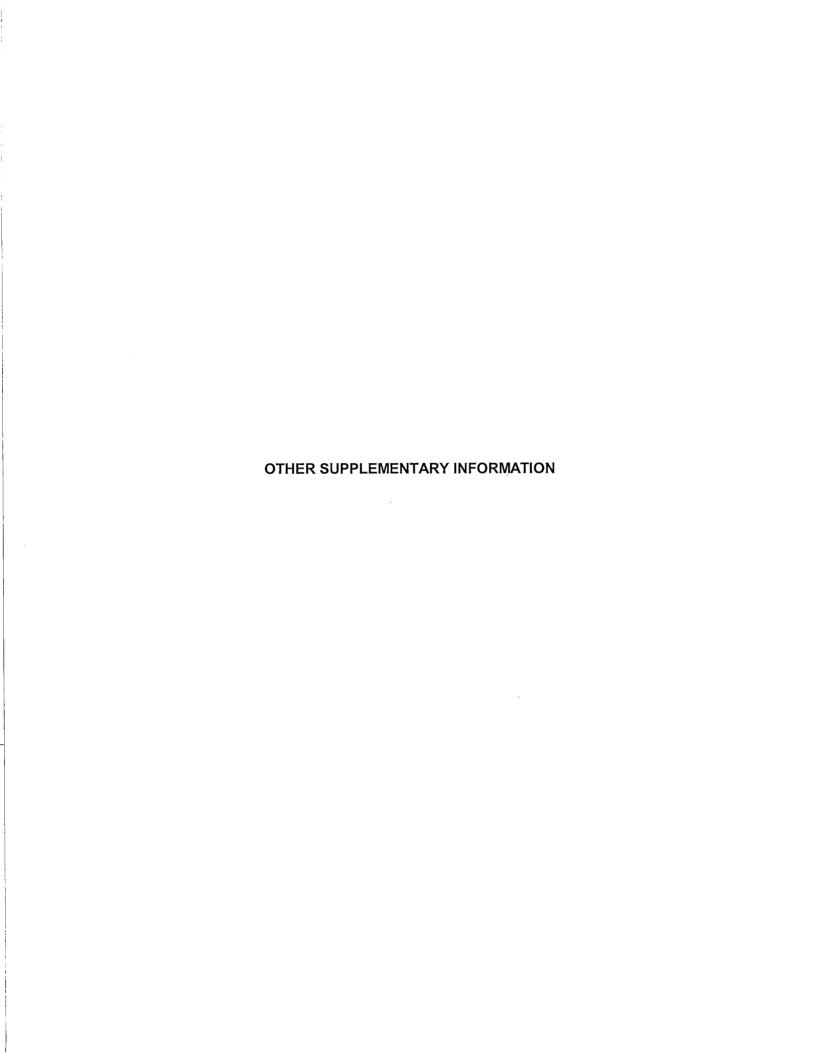
For the Year Ended June 30, 2007

	Gov	vernmental Funds Actual	Proprietary Funds Actual		Total Actual
Revenue:	•	E 700 040	Φ.	•	5 700 040
Taxes	\$	5,786,318	\$ -	\$	5,786,318
Special Assessments		14,824	78,820		93,644
Licenses and Permits		80,678	-		80,678
Intergovernmental Revenue		2,219,017	<del>-</del>		2,219,017
Charges for Services		827,493	3,231,516		4,059,009
Fines and Forfeits		43,131	-		43,131
Contributions		19,625	-		19,625
Revenue from Use of Property		86,141	53,757		139,898
Interest on Investments		284,413	109,513		393,926
Miscellaneous		62,077	7,735		69,812
Total Revenue		9,423,717	3,481,341	1	2,905,058
Expenditures:					
Public Safety		1,489,427	-		1,489,427
Public Works		1,138,537	-		1,138,537
Health and Social Services		19,297	-		19,297
Culture and Recreation		2,115,099	_		2,115,099
Community and Economic Development		208,167	_		208,167
General Government		706,813	_		706,813
Capital Projects		4,100,873	_		4,100,873
Debt Service		2,073,900	-		2,073,900
Business-Type Activities			3,280,025		3,280,025
Total Expenditures		11,852,113	3,280,025		5,132,138
rotal Exportantialou		11,002,110			0,102,100
Excess (deficiency) of revenues over expenditures	-	(2,428,396)	201,316	(	2,227,080)
Other financing sources (uses):					
Proceeds from Debt Financing		124,983	-		124,983
Proceeds from Sale of Capital Assets		917,908	-		917,908
Transfers In		2,511,911	-		2,511,911
Transfers Out		(2,317,442)	(194,469)	(	2,511,911)
Total other financing sources (uses)		1,237,360	(194,469)		1,042,891
Net Change in Fund Balance		(1,191,036)	6,847	(	(1,184,189)
Balances - beginning of year		8,063,330	1,605,683		9,669,013
Balances - end of year	\$	6,872,294	\$ 1,612,530	\$	8,484,824

	Budgeted Ar	nounts	Final to Actual
 	Original	<u>Final</u>	<u>Variance</u>
\$	5,725,646	\$ 5,725,646	\$ 60,672
•	90,500	104,000	(10,356)
	25,050	25,050	55,628
	1,776,650	2,681,150	(462,133)
	4,339,804	4,339,804	(280,795)
	-	-	43,131
	_	_	19,625
	_	_	139,898
	208,672	335,210	58,716
	215,300	252,300	(182,488)
	12,381,622	13,463,160	(558,102)
	1 570 473	1 782 665	293,238
	1,579,473 1,234,344	1,782,665 1,258,344	
	•	15,650	119,807
	15,650	*	(3,647) 124,372
	2,212,471	2,239,471	
	111,299 710,501	171,299 714,854	(36,868)
	· ·	714,854 5,467,275	8,041 1,366,402
	4,843,175 1,967,556	2,273,973	200,073
		3,274,592	(5,433)
	3,157,892 15,832,361	17,198,123	2,065,985
	10,002,001	17,190,125	2,000,000
	(3,450,739)	(3,734,963)	1,507,883
	65,000	58,375	66,608
	-	-	917,908
	2,242,971	2,242,971	268,940
	(2,242,971)	(2,242,971)	(268,940)
	65,000	58,375	984,516
	(3,385,739)	(3,676,588)	2,492,399
	9,669,013	9,669,013	-
\$	6,283,274	\$ 5,992,425	\$ 2,492,399

# CITY OF WAVERLY, IOWA BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING For the Year Ended June 30, 2007

			Modified
	Cash	Accrual	Accrual
	Basis	Adjustments	Basis
Revenue:	***************************************		
Taxes	\$5,786,318	\$ 22,313	\$ 5,808,631
Special Assessments	93,644	(32,238)	61,406
Licenses and Permits	80,678	24,093	104,771
Intergovernmental Revenue	2,219,017	70,748	2,289,765
Charges for Services	4,059,009	(5,693)	4,053,316
Fines and Forfeits	43,131	561	43,692
Contributions	19,625	318	19,943
Revenue from Use of Property	139,898	<u>-</u>	139,898
Interest on Investments	393,926	(9,576)	384,350
Miscellaneous	69,812	45,092	114,904
Total Revenue	12,905,058	115,618	13,020,676
Expenditures/Expenses:			
Public Safety	1,489,427	16,291	1,505,718
Public Works	1,138,537	(18,468)	1,120,069
Health and Social Services	19,297	21,195	40,492
Culture and Recreation	2,115,099	(22,241)	2,092,858
Community and Economic Development	208,167	3,338	211,505
General Government	706,813	1,781	708,594
Capital Projects	4,100,873	15,220	4,116,093
Debt Service	2,073,900	(165)	2,073,735
Business-Type Activities	3,280,025	(153,232)	3,126,793
Total Expenditures/Expenses	15,132,138	(136,281)	14,995,857
- (2.6)			
Excess (Deficiency) of Revenues Over	(0.007.000)	054.000	(4.075.404)
Expenditures/Expenses	(2,227,080)	251,899	(1,975,181)
Other financing sources (uses):			
Proceeds from Debt Financing	124,983	_	124,983
Proceeds from Sale of Capital Assets	917,908	-	917,908
Contributed Capital Revenue	-	369,790	369,790
Transfers In	2,511,911	-	2,511,911
Transfers Out	(2,511,911)	_	(2,511,911)
Total other financing sources (uses)	1,042,891	369,790	1,412,681
rotal ethor intarioning courses (dece)			
Excess (Deficiency) of Revenues and Other Financing			
Sources over Expenditures/Expenses and Other (Uses)	(1,184,189)	621,689	(562,500)
Fund Balance/Retained Earnings - beginning of year	9,669,013	10,375,601	20,044,614
Prior Period Adjustment	_	(81,919)	(81,919)
Fund Balance/Retained Earnings - beginning of year,			
as Restated	9,669,013	10,293,682	19,962,695
E al Dalacca/Dalacca/ East	e o 404 004	<b># 04 000 050</b>	£ 40 400 40F
Fund Balance/Retained Earnings - end of year	\$8,484,824	\$21,209,053	\$ 19,400,195



# CITY OF WAVERLY, IOWA COMBINING BALANCE SHEET Governmental Nonmajor Funds JUNE 30, 2007

	Special Revenue Funds					
		Local				
	R	oad Use Tax		Option ales Tax	Downtown TIF	
Assets						
Cash and Cash Equivalents	\$	154,754	\$	8,412	\$	-
Investments		-		650,000		-
Receivables (Net, where applicable, of allowance						
for uncollectibles)						
Accounts		-		-		-
Taxes		-		-		706
Subsequent Year Taxes		-		-		175,110
Accrued Interest		-		8,033		-
Special Assessments		-		-		-
Due from Other Funds		103,669		-		-
Due from Other Governmental Agencies		63,233		122,490		-
Total Assets		321,656		788,935		175,816
Liabilities and Fund Balances						
Liabilities:						
Accounts Payable		6,653		-		-
Accrued Wages		16,514		-		-
Due to Other Funds		-		-		9,592
Deferred Revenue - Subsequent Year Taxes		-		-		175,110
Deferred Revenue	•	-		-		-
Total Liabilities		23,167		-		184,702
Fund Balances:						
Reserved for:						
Perpetual Care		_		-		-
Unreserved		298,489		788,935		(8,886)
Total Fund Balances		298,489		788,935		(8,886)
Total Liabilities and Equity	\$	321,656	\$	788,935	\$	175,816

						Capital Projects								
Special Revenue Funds						First St			Capital	E Bremer				
	Trees Forever		Cable TV	Mui	nicipal and	SW/ Trail		lmp	rovement Fund	Ave Streetscape	Walmart Project			
\$	19,602	\$	29,941	\$	374 -	\$	-	\$	44,225 -	\$ -	\$ -			
	-		13,059		-		-		-	-	-			
	-		-		-		-		-	-	-			
	-		-		-		-		-	-	-			
	•		•		-		-		-	- 72,512	-			
	_		_		_		_		-	12,012	-			
	_		_		_		_		_		-			
	19,602		43,000		374		_		44,225	72,512	-			
	75		E 500						75					
	75		5,502		-		-		75	- -	-			
	_		-		_		_		_	_	5,193			
	_		_		_		_		_	_	. 0,100			
	-		-		_		-		_	63,448	_			
-	75		5,502		-		-		75	63,448	5,193			
	_		_		_		_		_	_	-			
	19,527		37,498		374		-		44,150	9,064	(5,193)			
	19,527		37,498		374		-		44,150	9,064	(5,193)			
\$	19,602	\$	43,000	\$	374	\$	-	\$	44,225	\$ 72,512				

# CITY OF WAVERLY, IOWA COMBINING BALANCE SHEET Governmental Nonmajor Funds JUNE 30, 2007

JONE 30, 2007		· · · · · · · · · · · · · · · · · · ·				
	39th Street Reconstru	SE	Pa	\ve SE rking ₋ot Re	12th Street NW Reconstruction	
Assets			_	_		
Cash and Pooled Investments	\$	-	\$	- \$	18,806	
Investments		-		-	-	
Receivables (Net, where applicable, of allowance						
for uncollectibles)						
Accounts		-		-	-	
Taxes		-		-	-	
Subsequent Year Taxes		-		-	-	
Accrued Interest		-		-	-	
Special Assessments		-		-	-	
Due from Other Funds		-		-	-	
Due from Other Governmental Agencies					_	
Total Assets		-		-	18,806	
Liabilities and Fund Balances						
Liabilities:						
Accounts Payable		-		3,816	-	
Accrued Wages		_		-	-	
Due to Other Funds		-		-	-	
Deferred Revenue - Subsequent Year Taxes		-		-	-	
Deferred Revenue		-		-		
Total Liabilities				3,816	-	
Fund Balances:						
Reserved for:						
Perpetual Care		_		_	_	
Unreserved		_		(3,816)	18,806	
Total Fund Balances				(3,816)	18,806	
Total Liabilities and Equity	\$		\$	- \$	18,806	
rotal Elabilities and Equity	Ψ		Ψ	Ψ	10,000	

				Capital P	rojects			
(	ecreation Capital provement	3rd Street NE Parking Lot	9th Ave NW Reconstruction	RR Crossing Project	1st NW & Bremer Intersection	Housing Rehab	Kohlman Park/ Sidewalk	Public Works Facility
\$	229,584 -	\$ - -	\$ -	\$ - -	\$ - -	\$ 2,404	\$ - \$ -	1,178,363
	- -	<u>-</u>	- -	- -	- -	318 -	-	-
	- 787	-	- -	-	-	· -	-	- 1,541
	-	- - -	-	-	- - -	- 11,414	- - -	-, -
	230,371	-		-	-	14,136	_	1,179,904
	-	36,972	-	-	18,486	5,929	-	-
	- - -	107,331 -	2,597 -	-	- - -	- - -	- - -	- - -
	-	144,303	2,597	-	- 18,486	5,929		<u>-</u>
	_	_	_	_	_	_	_	_
	230,371 230,371	(144,303) (144,303)	(2,597) (2,597)	-	(18,486) (18,486)	8,207 8,207		1,179,904 1,179,904
\$	230,371	\$ -	\$ -	\$ -	\$ -	\$ 14,136	\$ - \$	1,179,904

# CITY OF WAVERLY, IOWA COMBINING BALANCE SHEET Governmental Nonmajor Funds JUNE 30, 2007

	Capital Projects						
		Dry Run		4th Ave SW	Brie	reen dge on ı & 1st	Cent Oaks IIIA & III
Assets	•	440.000	•	0.505	Φ.	Φ.	
Cash and Pooled Investments	\$	112,633	\$	8,535	\$	- \$	-
Investments		-		-		-	-
Receivables (Net, where applicable, of allowance							
for uncollectibles)							
Accounts		-		-		-	-
Taxes		-		-		-	-
Subsequent Year Taxes		_		-		-	-
Accrued Interest		-		-		-	-
Special Assessments		-		-		-	-
Due from Other Funds		-		-		-	-
Due from Other Governmental Agencies		440.000		60,266			-
Total Assets		112,633		68,801			-
Liabilities and Fund Balances							
Liabilities:							
Accounts Payable		101		75,451		-	-
Accrued Wages		-		-		-	-
Due to Other Funds		-		-		-	57
Deferred Revenue - Subsequent Year Taxes		-		-		-	-
Deferred Revenue		•		-		-	-
Total Liabilities		101		75,451		-	57
Fund Balances:							
Reserved for:							
Perpetual Care		_		_		_	_
Unreserved		112,532		(6,650)	ı	_	(57)
Total Fund Balances		112,532		(6,650)			(57)
Total Fund Balances Total Liabilities and Equity	\$	112,633	\$	68,801	\$	- \$	- (01)
Total Elabilities and Equity	Ψ	112,000	Ψ	00,001		Ψ	

	Capital Projects Permanent										
1st NW Parking Lo	Tra	estwood Trail 16th Street Project Sidewalk		5th Ave SW (4th to 8th)	Oak Ridge Circle/ Tech Place	Industrial Tech Plaza	Cemetery Perpetual Care Fund	Governmental Nonmajor Funds			
\$ -	\$	-	\$ 48,847 -	\$ -	\$	\$ 97,842	\$ 206,627 250,000	\$ 2,160,949 900,000			
-		- -	-	-	-	-	-	13,377 706			
-		-	-	-	-	-	-	175,110			
-		-	-	-	-	-	•	10,361			
-	•	-	-	-	-	-	-	72,512			
-	•	-	-	-		-	-	103,669			
	•		48,847		-	97,842	456,627	257,403 3,694,087			
- - 221,468		- - 510	- - -	45 - 935	- - 1,484	- - -	- - -	153,105 16,514 349,167			
-		-	-	-	_	-	-	175,110			
		-	-	-	-	-	-	63,448			
221,468		510	-	980	1,484	_	<del>-</del>	757,344			
-		-	-	_	-	_	456,627	456,627			
(221,468		(510)	48,847	(980)	,	97,842	-	2,480,116			
(221,468		(510)	48,847	(980)		97,842	456,627	2,936,743			
\$ -	. \$		\$ 48,847	\$ -	\$ -	\$ 97,842	\$ 456,627	\$ 3,694,087			

CITY OF WAVERLY, IOWA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
Governmental Nonmajor Funds
JUNE 30, 2007

00NL 30, 2007		Speci	al R	Revenue Funds Local Option Downtow Sales Tax TIF				
	R	oad Use Tax		Option	D			
Revenue:								
Taxes	\$	_	\$	708,172	\$	164,518		
Special Assessments		_		_		-		
Licenses and Permits		_		-		-		
Intergovernmental Revenue		774,820		-		-		
Contributions		_		-		-		
Rental Income		_		-		-		
Interest		-		38,248		-		
Miscellaneous		5,345		-		-		
Total Revenue		780,165		746,420		164,518		
Expenditures:								
Public Works		699,922		10,548		-		
Culture and Recreation		-		-		-		
Community and Economic Development		_		-		-		
General Government		-		-		-		
Capital Projects		-		11,551		-		
Total Expenditures		699,922		22,099		-		
Excess (deficiency) of revenues over expenditures		80,243		724,321		164,518		
Other financing sources (uses):								
Transfers In		11,851		_		-		
Transfers Out		(11,621)		(582,927)		(154,628)		
Total other financing sources (uses)		230		(582,927)		(154,628)		
Net Change in Fund Balance		80,473		141,394		9,890		
Fund balances (deficits) -beginning of year		218,016		647,541		(18,776)		
Fund balances (deficits) - end of year	\$	298,489	\$	788,935	\$	(8,886)		

						Capital P		
	Special	Revenue Fui	nds	First St		Capital	E Bremer	
	Trees	Cable	Municipal	SW/	In	nprovement	Ave	Walmart
F	orever	TV	Band	Trail		Fund	Streetscape	Project
\$	- \$	- 9	5 -	\$	- \$	-	\$ -	\$ -
Ψ	-	-	<u>-</u>	•	-	-	14,095	-
	_	26,310	-		-	-	-	-
	13,210	-	-		-	472,351	-	-
	-	-	2,050		-	-	-	-
	-	-	-		-	-	-	-
	-	-	-		-	4,891	-	-
	-	<u>-</u>	-		-	_	1,395	
	13,210	26,310	2,050		-	477,242	15,490	
	_	_	-		_	_	_	_
	_	_	1,400		_	_	_	_
	14,657	_	-,		-	-	_	-
	-	74,051	-		-	-	_	-
	-	· -	-		-	337,882	636	286
	14,657	74,051	1,400		**	337,882	636	286
	(1,447)	(47,741)	650			139,360	14,854	(286)
	-	-	-	2,	218	60,000	-	-
	-	-	-		-	(315,972)	(71,540)	-
	-	_	-	2,	218	(255,972)	(71,540)	-
	(1,447)	(47,741)	650	2,	218	(116,612)	(56,686)	(286)
	20,974	85,239	(276)	(2,	218)	160,762	65,750	(4,907)
\$	19,527 \$	37,498	\$ 374	\$	- \$	44,150	\$ 9,064	\$ (5,193)

CITY OF WAVERLY, IOWA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
Governmental Nonmajor Funds
JUNE 30, 2007

		(	Capit	al Project	S	
		39th	1st	Ave SE	12th	
	St	reet SE	P	arking	Street N	1W
	Reco	nstruction		Lot	Reconstru	ıction
Revenue:						
Taxes	\$	-	\$	-	\$	-
Special Assessments		-		-		-
Licenses and Permits		-		-		-
Intergovernmental Revenue		-		-		-
Contributions		_		-		-
Rental Income		-		-		-
Interest		-		-		-
Miscellaneous		_				
Total Revenue		_				-
Expenditures:						
Public Works		-		-		-
Culture and Recreation		-		_		-
Community and Economic Development		-		-		-
General Government		-		-		-
Capital Projects		503		3,816		-
Total Expenditures	-	503		3,816		-
Excess (deficiency) of revenues over expenditures		(503)		(3,816)		-
Other financing sources (uses):						
Transfers In		463		4,825		9,403
Transfers Out		(11,763)		, <u>-</u>		· -
Total other financing sources (uses)		(11,300)		4,825		9,403
Net Change in Fund Balance		(11,803)		1,009		9,403
Fund balances (deficits) -beginning of year		11,803		(4,825)	<u> </u>	9,403
Fund balances (deficits) - end of year	\$		\$	(3,816)	\$ 1	8,806

Capital Projects													
(	creation Capital	3rd Street NE Parking	9th Ave NW	RR Crossing	1st NW & Bremer	Housing	Kohlman Park/	Public Works					
lmp	rovement	Lot	Reconstruction	Project	Intersection	Rehab	Sidewalk	Facility					
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ - 9	-					
	-	-	-	-	-	-	-	-					
	-	-	-	-	-	-	_	-					
	80,000	-	150,000	-	-	159,280	-	-					
	-	-	-	-	-	1,908	-	-					
	-	-	-	-	-	-	-	- 40 540					
	8,261	-	-	0.054	-	-	-	49,518					
	- 00.004	-	450,000	8,651	-	464 400		40 519					
	88,261	-	150,000	8,651	<u> </u>	161,188	-	49,518					
	_	_	_	_	_	_	_	-					
	_	_	_	-	_	_	-	_					
	_	-	-	-	-	-	-	-					
	-	-	-	-	-	-	-	-					
	22,455	144,274	164,351	25,723	106,104	136,711	-	6,215					
	22,455	144,274	164,351	25,723	106,104	136,711	-	6,215					
	65,806	(144,274)	(14,351)	(17,072)	(106,104)	24,477	-	43,303					
	4.040		400.047		50.007			400.000					
	4,916	-	130,217	- (11,851)	53,627	-	- (4,916)	100,000					
	4,916		130,217	(11,851)	53,627		(4,916)	100,000					
	4,510		100,217	(11,001)	00,021		(1,010)	100,000					
	70,722	(144,274)	115,866	(28,923)	(52,477)	24,477	(4,916)	143,303					
	159,649	(29)	(118,463)	28,923	33,991	(16,270)	4,916	1,036,601					
\$	230,371	\$ (144,303)	\$ (2,597)	\$ -	\$ (18,486)	\$ 8,207	\$ - :	\$ 1,179,904					

CITY OF WAVERLY, IOWA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
Governmental Nonmajor Funds
JUNE 30, 2007

	Capital Projects Green									
		Dry Run		4th Ave SW	Bridge on 8th & 1st	Cent Oaks IIIA & III				
Revenue:										
Taxes	\$	-	\$	-	\$ -	\$	-			
Special Assessments		-		-	-		-			
Licenses and Permits		-		-	-		-			
Intergovernmental Revenue		_		60,266	-		-			
Contributions		-		-	-		-			
Rental Income		-		-	-		-			
Interest		-		-	-		-			
Miscellaneous		125		-	-		<u>-</u>			
Total Revenue		125		60,266	-		_			
Expenditures:										
Public Works		_		-	-		-			
Culture and Recreation		-		-	_		-			
Community and Economic Development		_		_	-		-			
General Government		-		-	-		-			
Capital Projects		12,771		91,009	117,075	5	7			
Total Expenditures		12,771		91,009	117,075	5	7			
Excess (deficiency) of revenues over expenditures		(12,646)		(30,743)	(117,075)	(5	<u>57)</u>			
Other financing sources (uses):										
Transfers In		75,000		25,000	103,434		_			
Transfers Out					-		-			
Total other financing sources (uses)		75,000		25,000	103,434		三			
Net Change in Fund Balance		62,354		(5,743)	(13,641)	(5	57)			
Fund balances (deficits) -beginning of year		50,178		(907)	13,641		_			
Fund balances (deficits) - end of year	\$	112,532	\$	(6,650)	\$ -	\$ (5	57)			

Capital Projects												Permanent		
Crestwood			_			lı	ndustrial		Cemetery	Governmental				
1st NW				SW Circle/				Tech	Pe	erpetual Care	Nonmajor			
Parking Lot		Project	Sid	ewalk	(4t	h to 8th)	Tech Place			Plaza		Fund		Funds
\$ -	9	\$ -	\$	_	\$	_	\$	_	\$	_	\$	-	9	872,690
Ψ -	•	-	Ψ	_	۳		*	_	*	-	*	_	•	14,095
_		_		_		_		_		_		-		26,310
-				_		_		_		_		_		1,709,927
_				_		_		_		_		5,027		8,985
_		-		_		_		_		36,996		· -		36,996
-		-		_		-		-		•		-		100,918
_		-		45		-		-		-		-		15,561
-		-		45		-		-		36,996		5,027		2,785,482
_		_		-		_		-		_		-		710,470
-		-		-		-				_		_		1,400
-		-		-		-		-		-		-		14,657
-		-		-		-		-		-		-		74,051
221,468		510		1,198		980		1,484		11,191		-		1,418,250
221,468		510		1,198	***	980		1,484		11,191		-		2,218,828
(221,468)	)	(510)		(1,153)		(980)		(1,484)		25,805		5,027		566,654
-		-		50,000		-		-		-		-		630,954
		-		_		-		-		-				(1,165,218)
		-		50,000		_		-		-				(534,264)
(221,468)	)	(510)		48,847		(980)		(1,484)		25,805		5,027		32,390
						-		-		72,037		451,600		2,904,353
\$ (221,468)	)_	\$ (510)	\$	48,847	\$	(980)	\$	(1,484)	\$	97,842	\$	456,627	\$	2,936,743

### CITY OF WAVERLY, IOWA Statement of Changes in Assets and Liabilities Agency Fund For the Year Ended June 30, 2007

	 alance y 1, 2006	 Additions	[	Deductions	 Balance June 30, 2007
ELECTRIC UTILITY	<del></del>				 
<u>Assets</u>					
Cash in Bank	\$ 19,934	\$ 11,316	\$	-	\$ 31,250
Accounts Receivable	44,788	11,122,001		10,421,403	745,386
Other Receivable	-	33,290		_	33,290
Total Assets	64,722	11,166,607		10,421,403	809,926
Liabilities					 
Due to Other Governments	64,722	11,131,127		10,424,403	771,446
Other Payables	-	35,480		_	35,480
Total Liabilities	\$ 64,722	\$ 11,166,607	\$	10,424,403	\$ 806,926

### CITY OF WAVERLY STATISTICAL SECTION

This part of the City of Waverly's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents:	Pages
Financial Trends	77 – 84
These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	
Revenue Capacity	85 – 88
These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	
Debt Capacity	89 – 97
These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	
Demographic and Economic Information	98 – 99
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	
Operating Information	99 – 104
These schedules contain service and infrastructure data to	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual reports for the relevant year.

help the reader understand how the information in the government's financial report relates to the services the

government provides and the activities it performs.

# City of Waverly, lowa Government-Wide Net Assets by Component<sup>2</sup> Last Four Fiscal Years (accrual basis of accounting)

	Fiscal Year								
	2004	<u>2005</u>	<u>2006</u>	2007					
Governmental Activities									
Invested in Capital Assets, net of related debt	\$ 15,223,416	\$ 13,769,685	\$ 13,874,528	\$ 18,880,181					
Restricted	439,592	2,642,776	470,369	907,320					
Unrestricted	3,575,388	4,288,547	7,671,614	5,696,327					
Total Governmental Activities Net Assets	\$ 19,238,396	\$ 20,701,008	\$ 22,016,511	\$ 25,483,828					
Business-type Activities Invested in Capital Assets, net of related debt Restricted Unrestricted Total Business-type Activities Net Assets	\$ 8,819,772 - 2,640,049 \$ 11,459,821	\$ 9,024,813 689,551 2,325,551 \$ 12,039,915	\$ 10,002,357 493,943 1,601,106 \$ 12,097,406	\$ 10,825,782 294,728 1,510,592 \$ 12,631,102					
Primary Government									
Invested in Capital Assets, net of related debt	\$ 24,043,188	\$ 22,794,498	\$ 23,876,885	\$ 29,705,963					
Restricted	439,592	3,332,327	964,312	1,202,048					
Unrestricted	6,215,437	6,614,098	9,272,720	7,206,919					
Total Primary Government Activities Net Assets	\$ 30,698,217	\$ 32,740,923	\$ 34,113,917	\$ 38,114,930					

<sup>&</sup>lt;sup>1</sup> The City implemented GASB Statement No. 34 in fiscal year 2004, therefore, four years of governmental-wide financial data is presented.

<sup>&</sup>lt;sup>2</sup> Accounting standards require that net assets be reported in three components in the financial statements: invested in capital assets, net of related debt; restricted and unrestricted. Net assets are considered restricted only when (1) an external party, such as the State of lowa or the federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the City.

### City of Waverly, Iowa Changes in Net Assets Last Four Fiscal Years(1)

### Fiscal Year

	2004	 2005	 2006		2007
Expenses					
Governmental Activities:					
General Government	\$ 717,406	\$ 653,628	\$ 337,530	\$	636,525
Public Safety	1,457,558	2,375,953	1,702,173		1,594,179
Public Works	337,158	2,346,295	2,229,068		2,583,298
Health and Social Services Community & Economic Development	- 145,857	5,956 100,224	4,470 260,829		40,492 323,131
Culture and Recreation	1,890,816	1,848,445	1,940,735		2.008,138
Debt Service	558,303	616,883	677,574		629,037
Capital Projects	772,802	-	124,404		-
Total Governmental Activities Expenses	\$ 5,879,900	\$ 7,947,384	\$ 7,276,783	\$	7,814,800
Business-type Activities					
Water	\$ 934,857	\$ 1,009,669	\$ 935,603	\$	992,197
Sewer	1,302,613	1,294,864	1,363,527		1,340,567
Solid waste	677,072	 720,941	 787,681		794,029
Total Business-type Activities Expenses	\$ 2,914,542	\$ 3,025,474	\$ 3,086,811	\$	3,126,793
Total Primary Government Expenses	\$ 8,794,442	\$ 10,972,858	 10,363,594		10,941,593
Program Revenues¹					
Governmental Activities:					
Charges for Services					
General Government	\$ 214,684	\$ 197,218	\$ 276,152	\$	248,926
Public Safety	175,223	209,491	190,165		66,869
Public Works	215,740	241,750	57,233		94,986
Health and Social Services Community & Economic Development	-	-	-		
Culture and Recreation	618,652	640,162	646,625		668,242
Capital Projects	010,002	040,102	040,023		-
Operating Grants and Contributions	1,273,888	1,083,524	1,102,485		1,380,110
Capital Grants and Contributions	-	1,330,195	23,000		1,404,076
Total Governmental Activities Program Revenues	\$ 2,498,187	\$ 3,702,340	\$ 2,295,660	\$	3,863,209
Business-type Activities:					
Charges for services:		2,924,792			
Water	915,628	940,144	928,360		1,065,811
Sewer	1,060,088	1,173,966	1,323,162		1,423,835
Solid waste	749,942	810,682	828,387		838,647
Capital Grants and Contributions	 	 511,096	 77,109	_	369,790
Total Business-Type Activities Program Revenues	\$ 2,725,658	\$ 3,435,888	\$ 3,157,018	\$	3,698,083
Total Primary Government Program Revenues	\$ 5,223,845	\$ 7,138,228	\$ 5,452,678	\$	7,561,292

		2004		2005		2006		2007
Net (Expense)/Revenue®								
Governmental Activities:		(3,381,713)		(4,245,044)		(4,981,123)		(3,951,591)
Business-type Activities		(188,884)		410,414		70,207		571,290
Total Primary Government Net Expense	\$	(3,570,597)	\$	(3,834,630)	\$	(4,910,916)	\$	(3,380,301)
General Revenues								
Governmental Activities:							_	
Property Taxes	\$	3,805,482	\$	4,042,220	\$	4,334,791	\$	4,955,605
Local Option Sales Tax		500,793		782,317		619,941		708,172
Hotel/Motel Taxes		58,176		140,467		143,631		144,854
Special Assessment		19,781 49,554		78.837		223.744		283,245
Interest General Intergovernmental Revenues		280,986		496,854		635,103		169,440
Contributions		131,292		-30,00-		000,100		-
Gain (Loss) on Sale of Assets		32,749		(14,730)		<b>-</b>		910,094
Miscellaneous		120,097		81,691		156,570		53,029
Transfers		32,633		100,000		182,846		194,469
Total Governmental Activities	-\$	5,031,543	\$	5,707,656	\$	6,296,626	\$	7,418,908
Business-type Activities:								
Investment Earnings	\$	64,284	\$	68,664	\$	101,656	\$	103,118
Contributions		51,000		70.070		60.474		- 
Miscellaneous		47,332		78,070		68,474		53,757
Transfers		(32,633)	_	(100,000)	_	(182,846)	_	(194,469)
Total Business-type Activities	\$	129,983	\$	46,734	\$	(12,716)	\$	(37,594)
Total Primary Government	\$	5,161,526	<u>\$</u>	5,754,390		6,283,910	\$	7,381,314
Change in Net Assets								
Governmental Activities		1,649,830		1,462,612		1,315,503		3,467,317
Business-type Activities		(58,901)		457,148		57,491		533,696
Total Primary Government	\$	1,590,929	\$	1,919,760	\$	1,372,994	\$	4,001,013

<sup>&</sup>lt;sup>1</sup> The City implemented GASB Statement No. 34 in fiscal year 2004 therefore, four years of government-wide financial data is presented.

<sup>&</sup>lt;sup>2</sup> Net (expense)/revenue is the difference between the expenses and program revenues of a function or program. It indicates the degree to which a function or program supports itself with its own fees and grants versus its reliance upon funding from taxes and other general revenues.

### City of Waverly, Iowa Changes in Net Assets Last Four Fiscal Years(1)

### Fiscal Year

		2004		2005	2006			2007	
Expenses									
Governmental Activities: General Government Public Safety Public Works	\$	717,406 1,457,558 337,158	\$	653,628 2,375,953 2,346,295	\$	337,530 1,702,173 2,229,068	\$	636,525 1,594,179 2,583,298	
Health and Social Services Community & Economic Development Culture and Recreation		145,857 1,890,816		5,956 100,224 1.848.445		4,470 260,829 1,940,735		40,492 323,131 2,008,138	
Debt Service Capital Projects		558,303 772,802		616,883		677,574 124,404		629,037 -	
Total Governmental Activities Expenses	\$	5,879,900	\$	7,947,384	\$	7,276,783	\$	7,814,800	
Business-type Activities									
Water	\$	934,857	\$	1,009,669	\$	935,603	\$	992,197	
Sewer		1,302,613		1,294,864		1,363,527		1,340,567	
Solid waste		677,072		720,941	-	787,681	_	794,029	
Total Business-type Activities Expenses	\$	2,914,542	\$_	3,025,474	_\$_	3,086,811	_\$_	3,126,793	
Total Primary Government Expenses	\$	8,794,442	\$	10,972,858	\$	10,363,594		10,941,593	
Program Revenues¹ Governmental Activities:									
Charges for Services									
General Government	\$	214,684	\$	197,218	\$	276,152	\$	248,926	
Public Safety		175,223		209,491		190,165 57,233		66,869 94,986	
Public Works Health and Social Services		215,740		241,750 -		07,200		94,900	
Community & Economic Development		-		-		-		-	
Culture and Recreation Capital Projects		618,652		640,162 -		646,625 -		668,242 -	
Operating Grants and Contributions Capital Grants and Contributions		1,273,888 -		1,083,524 1,330,195		1,102,485 23,000		1,380,110 1,404,076	
Total Governmental Activities Program Revenues	\$	2,498,187	\$	3,702,340	\$	2,295,660	\$	3,863,209	
Business-type Activities: Charges for services:				2,924,792					
Water		915,628		940,144		928,360		1,065,811	
Sewer		1,060,088		1,173,966		1,323,162		1,423,835	
Solid waste		749,942		810,682		828,387		838,647	
Capital Grants and Contributions		<del>-</del>		511,096		77,109	_	369,790	
Total Business-Type Activities Program Revenues	\$	2,725,658	\$	3,435,888	\$	3,157,018	\$	3,698,083	
Total Primary Government Program Revenues	\$	5,223,845	<u>\$</u>	7,138,228	<u>\$</u>	5,452,678	\$	7,561,292	

	 2004	2005		2006		2007
Net (Expense)/Revenue®						
Governmental Activities:	(3,381,713)	(4,245,044)		(4,981,123)		(3,951,591)
Business-type Activities	(188,884)	410,414		70,207		571,290
Total Primary Government Net Expense	\$ (3,570,597)	\$ (3,834,630)	\$	(4,910,916)	\$	(3,380,301)
General Revenues						
Governmental Activities:					_	
Property Taxes	\$ 3,805,482	\$ 4,042,220	\$	4,334,791	\$	4,955,605
Local Option Sales Tax	500,793	782,317		619,941		708,172
Hotel/Motel Taxes	58,176	140,467		143,631		144,854
Special Assessment	19,781 49,554	78.837		223.744		283.245
Interest	49,554 280,986	496,854		635,103		169,440
General Intergovernmental Revenues Contributions	131,292	430,004		-		-
Gain (Loss) on Sale of Assets	32,749	(14,730)		_		910,094
Miscellaneous	120,097	81,691		156,570		53,029
Transfers	32,633	100,000		182,846		194,469
Total Governmental Activities	\$ 5,031,543	\$ 5,707,656	\$	6,296,626	\$	7,418,908
Business-type Activities:		 		· · · · · · · · · · · · · · · · · · ·		
Investment Earnings	\$ 64,284	\$ 68,664	\$	101,656	\$	103,118
Contributions	51,000			<b>-</b> .		
Miscellaneous	47,332	78,070		68,474		53,757
Transfers	(32,633)	 (100,000)	_	(182,846)		(194,469)
Total Business-type Activities	\$ 129,983	\$ 46,734	_\$_	(12,716)	\$	(37,594)
Total Primary Government	\$ 5,161,526	\$ 5,754,390	<u>\$</u>	6,283,910	\$	7,381,314
Change in Net Assets						
Governmental Activities	1,649,830	1,462,612		1,315,503		3,467,317
Business-type Activities	 (58,901)	457,148		57,491		533,696
Total Primary Government	\$ 1,590,929	\$ 1,919,760	\$	1,372,994	\$	4,001,013

<sup>&</sup>lt;sup>1</sup> The City implemented GASB Statement No. 34 in fiscal year 2004 therefore, four years of government-wide financial data is presented.

<sup>&</sup>lt;sup>2</sup> Net (expense)/revenue is the difference between the expenses and program revenues of a function or program. It indicates the degree to which a function or program supports itself with its own fees and grants versus its reliance upon funding from taxes and other general revenues.

City of Waverly, Iowa Tax Revenues By Source Last Ten Fiscal Years (cash basis of accounting)

Fiscal Year	General Property Tax	Local Option Sales Tax¹	Bank Franchise Tax²	Tax Increment Financing Taxes	Cable TV Franchise Tax	Hotel - Motel Tax ¹	Total Taxes
1998	2,447,486	-	29,114	557,803	21,724	-	\$ 3,056,127
1999	2,557,808	-	40,483	605,264	22,142	-	3,225,697
2000	2,660,291	-	39,428	556,802	29,668	-	3,286,189
2001	2,819,551	-	23,279	508,446	34,068	-	3,385,344
2002	2,951,815	-	38,305	463,321	35,742	-	3,489,183
2003	3,105,328	-	41,078	485,238	40,292	-	3,671,936
2004	3,243,081	455,716	47,092	562,401	45,714	58,176	4,412,180
2005	3,405,718	762,930	14,351	637,467	48,750	131,802	5,001,018
2006	3,623,336	613,218	-	688,065	48,070	146,890	5,119,579
2007	3,962,657	708,172	-	992,950	52,620	144,852	5,861,251
Percentage Change In Dollars Over 10 Years	61.91%	55.40%	-100.00%	78.01%	142.22%	148.99%	91.79%

Local Option tax started in July of 2003. Hotel-Motel tax started in January 2004.

Bank franchise taxes were implemented for ten years and were completed during fiscal year 2005.

City of Waverly, Iowa Fund Balances of Governments Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year										
	<u>1998</u>			<u>1999</u>		<u>2000</u>		<u>2001</u>		<u>2002</u>	
General Fund											
Reserved	\$	94,102	\$	73,635	\$	82,009	\$	87,889	\$	117,216	
Unreserved	Ψ	1,018,665	Ψ	1,387,912	Ψ	1,746,171	Ψ	1,423,146	Ψ	1,307,610	
Total General Fund	\$	1,112,767	\$	1,461,547	\$	1,828,180	\$	1,511,035	\$	1,424,826	
All Other Governmental Funds											
Reserved Unreserved, reported in:	\$	148,128	\$	165,206	\$	85,910	\$	71,770	\$	50,051	
Special Revenue Funds		640,032		753,773		990,870		661,255		578,201	
Capital Projects Funds		638,724		800,104		1,365,480		1,727,904		1,686,968	
Total All Other Governmental Funds <sup>1</sup>	\$	1,426,884	\$	1,719,083	\$	2,442,260	\$	2,460,929	\$	2,315,220	
Total Governmental Funds											
Reserved	\$	242,230	\$	238,841	\$	167,919	\$	159,659	\$	167,267	
Unreserved, reported in:											
General Fund		1,018,665		1,387,912		1,746,171		1,423,146		1,307,610	
Special Revenue Funds		640,032		753,773		990,870		661,255		578,201	
Capital Projects Funds		638,724		800,104		1,365,480		1,727,904		1,686,968	
Total Governmental Funds	\$	2,539,651	\$	3,180,630	\$	4,270,440	\$	3,971,964	\$	3,740,046	

The fluctuations in the fund balance result from construction projects in which funds are borrowed in one year and spent in another fiscal year.

				Fi	scal Year				
	2003		2004		2005		2006		<u>2007</u>
\$	33,165	\$	48,370	\$	47,265	\$	56,105	\$	65,635
	1,347,586		1,314,653		1,453,064		1,377,426		2,688,512
\$	1,380,751	\$	1,363,023	\$	1,500,329	\$	1,433,531	\$ 2	2,754,147
\$	5,406	\$	452,714	\$	2,642,776	\$	470,369	\$	511,995
Ψ	0,400	Ψ	102,711	Ψ	2,012,110	Ψ	170,000	Ψ	011,000
	488,445		239,392		848,604		1,287,143		1,604,900
	1,461,858		1,760,337		1,780,788		4,674,246		1,898,051
\$	1,955,709	\$	2,452,443	\$	5,272,168	\$	6,431,758	\$ 4	1,014,946
									_
\$	38,571	\$	501,084	\$	2,690,041	\$	526,474	\$	577,630
Ψ	00,077	Ψ	001,001	Ψ	2,000,011	Ψ	020, 11	Ψ	0,7,000
	1,347,586		1,314,653		1,453,064		1,377,426	2	2,688,512
	488,445		239,392		848,604		1,287,143		1,604,900
	1,461,858		1,760,337		1,780,788		4,674,246	. <u> </u>	1,898,051
\$	3,336,460	\$	3,815,466	\$	6,772,497	\$	7,865,289		5,769,093

City of Waverly, Iowa Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (accrual basis of accounting)

			Fiscal	Year	r	
	1998		<u>1999</u>		2000	2001
Revenues						
Taxes	\$ 3,020,800	\$	3,163,072	\$	3,217,093	\$ 3,328,017
Licenses and Permits	80,413		94,573		130,149	108,410
Intergovernmental	1,133,776		1,591,233		2,527,369	1,795,639
Charges for Services	477,881		653,997		632,649	606,146
Fines and Forfeits	-		-		-	-
Investment Earnings	221,481		170,879		164,835	278,247
Rental Income	· -		, <u>-</u>		-	· <u>-</u>
Special Assessments	_		_		-	-
Contributions	-		-		_	_
Proceeds from the Sale of Real Estate & Equipment	-		-		-	-
Refunds	-		-		-	_
Miscellaneous	924,252		481,675		485,269	400,919
Total Revenues	\$ 5,858,603	\$	6,155,429	\$	7,157,364	\$ 6,517,378
Expenditures¹						
Public Safety	-		-		-	-
Community Protection	920,090		1,025,280		1,013,337	1,224,628
Public Works			-		· · ·	· · ·
Health and Social Services	_		_		-	_
Culture and Recreation			_		-	-
Human Development	1,013,461		1,181,490	•	1,399,114	1,443,020
Community and Economic Development	-		-		_	· · ·
Home and Community Development	1,164,964		1,149,602		2,249,928	1,583,322
General Government	_		_		· · ·	
Policy and Administration	422,585		544,342		522,861	528,207
Debt Service	<b>,</b>				,	·
Principal	1,104,219		1,696,600		695,000	1,130,000
Interest	332,577		407,047		214,877	361,152
Capital Projects	3,948,715		1,667,312		2,027,552	4,262,075
Total Expenditures	\$ 8,906,611	\$	7,671,673	\$	8,122,669	\$ 10,532,404
Excess (Deficiency) of Revenues						
over (under) Expenditures	(3,048,008)		(1,516,244)		(965,305)	(4,015,026)
Other Financing Sources (Uses)						
Proceeds from Issuance of Bonds and Notes	1,206,750		513,000		2,456,644	3,119,650
Transfers In	902,308		1,512,659		715,653	2,971,114
Transfers Out	(879,367)		(1,296,202)		(1,156,615)	(2,451,114)
Sale of Fixed Assets	379		17,911		36,789	7,110
Total Other Financing Sources (Uses)	\$ 1,230,070	\$	747,368	\$	2,052,471	\$ 3,646,760
Net change in fund balances	\$ (1,817,938)	\$	(768,876)	\$	1,087,166	\$ (368,266)
	Ψ (1,011,000)	Ψ	(,,,,,,,,,)		1,007,100	 (555,255)
Debt service as a percentage of non-capital expenditures <sup>2</sup>	28.98%		35.04%		14.93%	23.78%

<sup>&</sup>lt;sup>1</sup> The State of lowa program levels changed in 1997 and in 2003. <sup>2</sup> The non-capital expenditures for years 1997-2003 is not readily available.

		Fiscal Year											
	2002		2003		<u>2004</u>		2005		2006		2007		
\$	3,415,136	\$	3,590,566	\$	4,364,451	\$	4,965,004	\$	5,098,363	\$	5,808,631		
Ψ	173,340	Ψ	124,133	Ψ	181,939	Ψ	132,251	Ψ	20,461	۳	104,771		
	2,445,506		2,036,841		1,554,873		1,653,304		1,862,099		2,289,765		
	638,450		741,935		998,372		804,429		816,965		826,422		
	-		_		43,989		46,214		48,530		43,692		
	159,424		85,070		48,082		78,837		223,744		281,232		
	· <u>-</u>		· -		-		50,450		48,460		86,141		
	-		-		19,781		53,956		29,557		14,824		
	-		1,679		131,292		32,699		52,076		19,943		
	-		-		62,724		4,000		9,690		-		
	-		-		-		-		424,806		-		
	393,088		481,661		124,136		81,691		155,922_		60,087		
_\$_	7,224,944	_\$_	7,061,885	_\$_	7,529,639	_\$_	7,902,835	_\$_	8,790,673	_\$	9,535,508		
	-		1,275,046		1,436,963		2,142,727		1,806,846		1,505,718		
	1,304,717		-		-		-						
	-		939,123		1,061,314		1,106,425		1,150,898		1,120,069		
	_		-				5,956		4,470		40,492		
	-		1,702,179		1,894,714		1,749,569		1,870,055		2,092,858		
	1,483,736		112 626		- 145 057		100,224		- 683,676		211,505		
	- 1,636,001		112,626		145,857 -		100,224		000,070		211,505		
	1,000,001		650,401		584,231		587,689		681,145		708,594		
	566,585		-		-		-		-				
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,												
	1,219,228		1,678,632		1,081,664		1,086,164		3,264,741		1,465,223		
	318,522		707,969		615,031		549,564		626,454		608,512		
_	5,411,214		1,391,725		772,802	_	1,240,044	_	1,787,442	_	4,116,093		
	11,940,003	\$	8,457,701	_\$_	7,592,576	\$	8,568,362	_\$_	11,875,727	<u>\$</u>	11,869,064		
	(4,715,059)		(1,395,816)		(62,937)		(665,527)		(3,085,054) #		(2,333,556)		
	4,339,154		693,336		81,610		3,522,558		4,040,000		124,983		
	1,530,721		1,482,771		1,621,927		1,601,076		1,829,403		2,439,569		
	(1,387,292)		(1,356,247)		(1,589,294)		(1,501,076)		(1,691,557)		(2,245,100)		
	(1,007,202)		171,501		(1,000,207)		-		-		917,908		
\$	4,482,583	\$	991,361	\$	114,243	\$	3,622,558	\$	4,177,846	\$	1,237,360		
_\$	(232,476)	\$	(404,455)	_\$_	51,306	\$	2,957,031	_\$	1,092,792	_\$	(1,096,196)		
	23.55%		33.78%		24.88%		22.32%		38.57% #		26.75%		

### City of Waverly, lowa Assessed and Taxable Value of Taxable Property 1 Last Ten Fiscal Years

	Back D	ronorty.	Utilit	ios 3	Tota	si	Total Taxable Value To Total
Fiscal Year	Assessed Value	roperty Taxable Value ²	Assessed Value	Taxable Value	Assessed Value	Taxable Value	Assessed Value
1998	270,986,054	189,673,929	6,085,140	6,085,143	277,071,194	195,759,072	70.65%
1999	309,383,122	202,638,719	6,219,739	7,065,320	315,602,861	209,704,039	66.45%
2000	315,372,490	213,352,556	6,015,930	6,015,930	321,388,420	219,368,486	68.26%
2001	342,645,740	224,675,982	5,824,544	5,822,822	348,470,284	230,498,804	66.15%
2002	337,725,070	226,919,161	5,793,703	5,793,703	343,518,773	232,712,864	67.74%
2003	370,510,662	230,667,689	6,131,301	6,127,965	376,641,963	236,795,654	62.87%
2004	373,740,464	231,242,928	6,391,538	6,391,538	380,132,002	237,634,466	62.51%
2005	387,241,882	228,587,942	5,739,643	6,122,573	392,981,525	234,710,515	59.73%
2006	400,227,354	234,339,310	5,813,677	5,898,577	406,041,031	240,237,887	59.17%
2007	463,670,117	256,420,559	6,391,451	6,095,819	470,061,568	262,516,378	55.85%

Source: Bremer County, Iowa; County Auditor

<sup>&</sup>lt;sup>1</sup> Taxable Value does not include the Tax Increment Levy <sup>2</sup> Taxable value = (percent rollback \* assessed value) - exemptions (military, homestead, elderly, etc.) <sup>3</sup> Utilities includes Railroads, Utilities, and Gas & Electric

# City of Waverly, Iowa Property Tax Rates- Direct and Overlapping Governments (Per \$1,000 of Taxable Value) Last Ten Fiscal Years Tax Rates

City of Waverly						Overlapping Rates								
Fiscal Year	General	Special Revenue	Debt Service	Total Direct	Sh	averly - ell Rock School	Bremer County	Hawkeye Community College	Ov	Total erlapping	Di	Total rect and erlapping		
1998	\$ 8.487	\$ 0.868	\$ 2.764	\$12.119	\$	13.333	\$ 5.246	\$ 0.685	\$	19.264	\$	31.383		
1999	8.765	0.524	2.536	11.825		13.129	5.275	0.696		19.100		30.925		
2000	8.730	0.712	2.325	11.767		12.334	4.481	0.715		17.530		29.297		
2001	8.741	0.774	2.536	12.051		12.286	4.645	0.694		17.625		29.676		
2002	8.733	0.973	2.766	12.472		12.002	4.430	0.699		17.131		29.603		
2003	8.804	1.126	3.039	12.969		12.370	4.453	0.784		17.608		30.577		
2004	8.814	1.353	3.305	13.472		12.259	4.954	0.746		17.959		31.431		
2005	8.793	2.234	3.278	14.305		12.101	6.318	0.995		19.415		33.720		
2006	8.837	2.814	3.201	14.852		12.020	6.668	1.067		19.755		34.607		
2007	\$ 8.850	\$ 2.835	\$ 3.014	\$14.699	\$	12.371	\$ 6.337	\$ 1.040	\$	19.748	\$	34.447		

Source: Bremer County Iowa: County Auditor

## City of Waverly, Iowa Principal Taxpayers and Their Assessed Valuations June 30, 2007

1999 1 2007 Percentage of Percentage of Taxable Taxable Total Taxable **Total Taxable Assessed** Assessed Assessed Assessed Value **Taxpayer** Value Rank Value Value Rank 2 3.61% **CUNA Mutual Life Insurance** \$ 10,490,490 1 2.08% \$ 12,074,000 Nestle' USA 1 5.05% 7.170,360 2 1.42% 16,913,495 Birdworks LLC 6,788,040 3 1.35% 0.86% 6 0.60% First National Bank 4,311,150 2,025,642 0.73% 6,106,060 1.82% Terex Cranes, Inc. - Waverly 3,658,890 5 5 0.62% 0.66% **GMT** Corporation 3,317,740 6 2,085,402 **MDMPartnership** 3,278,640 0.65% 1.814.390 10 0.54% State Bank & Trust Co. 0.64% 3,205,100 8 0.59% Wartburg College 9 2,953,190 Wal-Mart 2,535,160 10 0.50% Village Square Plaza 2,246,560 4 0.67% **US West Communications** 1,999,876 0.59% Wav/Kaz Inc. 1,991,640 8 0.59% Waverly Partners, L.P. 9 0.57% 1,924,350 14.66% Total Principal Taxpayers 9.47% 49,181,415 47,708,760 All Other Taxpayers 90.53% 285,426,934 85.34% 456,178,855 Total Assessed Valuation \$503,887,615 100.00% \$ 334,608,349 100.00%

Source: Bremer County, Iowa: County Treasurer

<sup>&</sup>lt;sup>1</sup> This information was only available since 1999.

### City of Waverly, lowa Property Tax Levies and Collections <sup>1</sup> Last Ten Fiscal Years

Total Tax Fiscal Levy for				Collected within the Fiscal Year of the Levy <sup>2</sup>								
Year	F	iscal Year			Amount	Percentage of Levy						
1998	\$	2,407,911		\$	2,447,486	101.64%						
1999		2,501,244			2,557,808	102.26%						
2000		2,596,924			2,660,291	102.44%						
2001		2,749,411			2,819,551	102.55%						
2002		2,872,431			2,951,815	102.76%						
2003		3,048,979			3,105,328	101.85%						
2004		3,236,314			3,243,081	100.21%						
2005		3,400,347			3,405,718	100.16%						
2006		3,612,645			3,623,336	100.30%						
2007	\$	3,903,182		\$	4,107,509	105.23%						

Source: Bremer County Treasurer, Bremer County, Iowa

Notes:

<sup>1</sup> GAAP Basis

<sup>2</sup> Collected totals for each fiscal year include delinquent and current property taxes.

### City of Waverly, Iowa Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	Gove	nmental Acti	vities	Business-Ty	pe Activities				
Fiscal Year	General Obligation Bonds	Capital Leases	Notes Payable	General Obligation Bonds	Revenue Bonds	Special Assessment Loan Notes	Total Primary Government	Per Capita ¹	
1998	\$ 6,799,153	\$110,441	\$1,975,120	\$1,475,847	\$ 970,000	\$ -	\$11,330,561	\$ 1,263	
1999	7,238,379	59,312	145,198	1,556,621	1,975,000	580,000	11,554,510	1,288	
2000	8,733,672	-	84,318	1,891,328	2,315,000	525,000	13,549,318	1,511	
2001	10,768,965	-	155,140	1,766,035	2,130,000	465,000	15,285,140	1,704	
2002	14,037,365	-	429,162	1,657,635	3,650,000	410,000	20,184,162	2,251	
2003	13,069,612		333,395	1,505,388	3,365,000	-	18,273,395	2,038	
2004	12,004,612	<u>-</u>	252,350	1,375,388	3,035,000	-	16,667,350	1,859	
2005	14,494,612	-	257,744	1,705,388	2,700,000	-	19,157,744	2,136	
2006	15,309,612	-	218,003	1,105,388	2,340,000	-	18,973,003	2,116	
2007	\$13,894,612	\$ -	\$ 292,763	\$ 950,388	\$1,975,000	\$ -	17,112,763	\$ 1,908	

Notes:

¹ Population data used was the actual census from the year 2000 of 8,968.

City of Waverly Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds	ation Available in Debt		Total		Percentage of Estimated Actual ¹ Taxable Value of Property	<u>C</u>	Per apita²
1998	\$ 8,275,000	\$	110,499	\$	8,164,501	4.17%	\$	956
1999	8,795,000		159,398		8,635,602	4.12%		1,011
2000	10,625,000		85,910		10,539,090	4.80%		1,175
2001	12,535,000		71,770		12,463,230	5.41%		1,390
2002	15,695,000		50,051		15,644,949	6.72%		1,745
2003	14,575,000		5,406		14,569,594	6.15%		1,625
2004	13,380,000		13,122		13,366,878	5.62%		1,491
2005	16,200,000		2,197,444		14,002,556	5.97%		1,561
2006	16,415,000		18,769		16,396,231	6.82%		1,828
2007	\$14,845,000	\$	55,368	\$	14,789,632	5.63%	\$	1,649

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>&</sup>lt;sup>1</sup> See the Table of Assessed Values and Taxable Value of Taxable Property for property value data. <sup>2</sup> Population data used was the actual census from the year 2000 of 8,968.

### City of Waverly, lowa Computation of Direct and Overlapping Debt<sup>3</sup> June 30, 2007

Name of Governmental Unit		(	Debt Dutstanding	Percentage⁴ Applicable to City	Amount Applicable to City
Direct:	City of Waverly	\$	14,187,135	100%	\$ 14,187,135
Overlappir	ng: Bremer County ¹ Waverly-Shell Rock School District²		5,660,000 4,615,000	18% 44%	1,018,800 2,030,600
Total		\$	24,462,135		\$ 17,236,535

### Sources:

<sup>&</sup>lt;sup>1</sup> County Auditor, Bremer County, Iowa

<sup>&</sup>lt;sup>2</sup> Waverly-Shell Rock School District

<sup>&</sup>lt;sup>3</sup> Excluding General Obligation bonds reported in the Enterprise Funds.

<sup>&</sup>lt;sup>4</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using assessed property values. Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the City's boundaries and dividing it by each unit's total assessed value.

### City of Waverly Legal Debt Margin Information Last Ten Fiscal Years

Debt Limit       \$ 14,738,937       \$ 16,730,417       \$ 17,009,673         Total Net Debt Applicable to Limit       8,164,501       8,525,310       10,623,408         Legal Debt Margin       \$ 6,574,436       \$ 8,205,107       \$ 6,386,265         Total Net Debt Applicable to the Limit	\$ 18,345,184 12,667,697 \$ 31,012,881 69.05%
Legal Debt Margin \$ 6,574,436 \$ 8,205,107 \$ 6,386,265	\$ 31,012,881
Total Net Debt Applicable to the Limit	69.05%
	69.05%
as a percentage of debt limit 55.39% 50.96% 62.46%	
Legal Debt Margin Calculation for Fiscal Year 2007	
Assessed Value	
Real and Personal Property Within the City TOTAL ESTIMATED VALUATION  \$ 503,887,615	
DEBT LIMIT - 5% of ESTIMATED VALUATION 25,194,381	
Amount of Debt Applicable to Limit	
Total Debt and Long-Term Notes Payable 17,112,763  Less:	
Revenue Bonds: Sewer Revenue Bonds 1,640,000	
Water Revenue Bonds 1,040,000 Water Revenue Bonds 335,000	
1,975,000	
Amount Available for Repayment of	
General Obligation Debt 55,368	
Debt Applicable to Debt Limit 15,082,395	
Legal Debt Margin <u>\$ 10,111,986</u>	

Notes: Under Title IX, Subtitle 2, Chapter 358C, paragraph 16 of the Iowa State Code, the City's debt limit should not exceed 5% of the estimated value of the taxable property within that district.

<u>2002</u>	2003	<u>2004</u>	<u>2005</u>	2006	2007
\$ 19,640,231 15,793,339	\$ 19,758,691 14,638,096	\$ 20,047,576 13,366,878	\$ 20,751,823 16,200,000	\$ 21,449,800 16,832,236	\$ 25,194,381 15,082,395
\$ 3,846,892	\$ 5,120,595	\$ 6,680,698	\$ 4,551,823	\$ 4,617,564	\$ 10,111,986
80.41%	74.08%	66.68%	78.07%	78.47%	59.86%

### City of Waverly, Iowa Water Revenue Bond Coverage Last Ten Fiscal Years<sup>1</sup>

Fiscal Year	Net Operating Revenue	Direct perating Expense	Am Ind	reciation & ortization cluded in xpenses	Ava	: Revenue ailable for ot Service	ayments On rincipal	ayments For nterest
1998	\$ 741,329	\$ 638,610	\$	133,655	\$	102,719	\$ 127,893	\$ 98,144
1999	665,162	594,675		134,495		70,487	141,800	116,210
2000	742,102	678,265		160,922		63,837	196,800	117,217
2001	732,462	711,199		204,559		21,263	190,800	100,058
2002	693,298	699,280		181,974		(5,982)	193,800	110,925
2003	802,011	816,543		222,506		(14,532)	245,000	118,007
2004	915,628	844,817		226,489		70,811	220,000	90,040
2005	940,144	918,528		225,896		21,616	225,000	91,141
2006	928,360	839,001		234,258		89,359	245,000	96,602
2007	\$ 1,065,811	\$ 939,067	\$	254,098	\$	126,744	\$ 255,000	\$ 53,130

<sup>&</sup>lt;sup>1</sup> GAAP Basis

Total Debt Service Payments		Coverage	A Se	t Revenue vailable for Debt rvice Plus preciation	Coverage Without Depreciation		
\$	226,037	0.45	\$	236,374	1.05		
	258,010	0.27		204,982	0.79		
	314,017	0.20		224,759	0.72		
	290,858	0.07		225,822	0.78		
	304,725	(0.02)		175,992	0.58		
	363,007	(0.04)		207,974	0.57		
	310,040	0.23		297,300	0.96		
	316,141	0.07		247,512	0.78		
	341,602	0.26		323,617	0.95		
\$	308,130	0.41	\$	380,842	1.24		

### City of Waverly, Iowa Sewer Revenue Bond Coverage Last Ten Fiscal Years<sup>1</sup>

Fiscal Year	Net Operating Revenue	Direct Operating Expense	An In	reciation & nortization cluded in expenses	Ava	t Revenue ailable For bt Service	ayments On rincipal	ayments For nterest
1998 1999 2000 2001 2002 2003 2004	\$ 758,675 703,969 808,213 834,254 873,799 981,281 1,060,088	\$ 753,957 762,970 925,142 948,780 1,012,818 1,080,629 1,185,001	\$	216,489 207,176 311,117 364,038 356,616 373,630 377,805	\$	4,718 (59,001) (116,929) (114,526) (139,019) (99,348) (124,913)	\$ 106,050 141,600 134,600 157,600 164,600 221,500 240,000	\$ 97,391 95,401 104,492 108,043 106,146 136,717 117,612
2004 2005 2006 2007	\$ 1,173,966 1,323,162 1,423,835	\$ 1,178,154 1,255,668 1,249,868	\$	417,531 421,538 442,856	\$	(4,188) 67,494 173,967	\$ 245,000 255,000 265,000	\$ 116,710 107,859 90,699

Notes

1 GAAP Basis

-	Total bt Service ayments	Coverage	Se	et Revenue Available For Debt ervice Plus epreciation	Coverage Without Depreciation		
\$	203,441	0.02	\$	221,207	1.09		
*	237,001	(0.25)	•	148,175	0.63		
	239,092	(0.49)		194,188	0.81		
	265,643	(0.43)		249,512	0.94		
	270,746	(0.51)		217,597	0.80		
	358,217	(0.28)		274,282	0.77		
	357,612	(0.35)		252,892	0.71		
	361,710	(0.01)		413,343	1.14		
	362,859	0.19		489,032	1.35		
\$	355,699	0.49	\$	616,823	1.73		

## City of Waverly, Iowa Demographic and Economic Statistics Selected Years

Fiscal <u>Year</u>	Population	Total Personal Income <sup>2</sup>	Per Capita Personal Income	Median Age	Educational Attainment Bachelor's Degree or Higher	School <u>Enrollment</u>	Unemployment Rate
1970	7,205	\$ 21,334,005	\$ 2,961	25.2	n/a	2,582	3.80%
1980	8,444	60,644,808	7,182	27.4	n/a	2,282	4.60%
1990	8,539	101,972,738	11,942	32.5	n/a	2,120	4.20%
2000	8,968	236,844,880	26,410	34.1	1,618	1,944	2.40%
2007	9,347 (3)	288,551,237	\$30,871 (4)	N/A	N/A	1,855 (5)	3.7% (6)

Sources: U.S. Census Bureau

### Notes:

- 1. Accurate statistical figures are only available every ten years.
- 2. Computation of per capita personal income multiplied by population.
- 3. 2007 estimate Bureau of Census
- 4. Estimate from 2006 Bremer County.
- 5. WSR school enrollment for 06-07.
- 6. Iowa work force: Unemployment as of June 2007 Bremer County.

N/A - Not Available

### City of Waverly, Iowa Principal Employers Current Year <sup>1</sup>

2007

		2001	
Employer	Employees	Rank	Percentage of Total City Employment
CUNA Mutual Life Insurance	542	1	13.25%
Wartburg College	320	2	7.82%
Terex Cranes, Inc Waverly Divis	273	3	6.67%
Nestle USA, Beverage Division	255	4	6.23%
Waverly Shell Rock Schools	235	5	5.74%
GMT Corporation	209	6	5.11%
Waverly Health Center	158	6	3.86%
Lutheran Services in Towa, Inc	150	7	3.67%
Lutheran Services in Towa, Inc	200	8	4.89%
TDS Automation Inc.	145	9	3.54%
Bremer County	131	10	3.20%
Total Employees of Principal Emp	2,618		63.99%
Other Employees	1,473		36.01%
Total Employees	4,091		100.00%

Source: Waverly Area Development Group

<sup>&</sup>lt;sup>1</sup> Comparative data from nine years ago not currently available.

### City of Waverly, Iowa Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years

	Fiscal Year									
	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007
Function										
General Government	9	9	9.5	9.5	9.5	10	10	11	10.5	11
Library	7	8.5	9	9.5	9.5	10	9.5	9.5	9.5	10
Public Safety										
Police										
Officers	14	14	15	15	15	15	15	15	15	15.5
Secretaries	1	1	1	1	1	1	1	1	1	1
Fire										
Firefighters and Officers	0.5	0.5	0.5	0.5	1	1	1	1	1	1
Volunteers	36	36	36	36	36	36	36	36	36	36
Highways and Streets										
Engineering	4	4.5	4.5	5	5	5	5	5	5	6
Equipment Maintenance	2	2	2	2	2	2	2	2	2	2
Street Maintenance	7.5	7	7	7	7	7	7	7	7	7
Building Inspection <sup>1</sup>	1.5	1	1	2	2	2	2	2	1	0
Sanitation <sup>2</sup>	6	6	7.5	7.5	8	8.5	8.5	8.5	8.5	8.5
Culture and Recreation <sup>2</sup>	21	19	20	21	20.5	23.5	24.5	23	24	23
Water	3.5	3.5	3.5	4	3.5	3.5	3.5	3.5	3.5	3.5
Sewer	6	6	6	6	6	6	6	6	6	6
	119	118	122.5	126	126	130.5	131	130.5	130	130.5

Source: City of Waverly Accounting Department

<sup>&</sup>lt;sup>1</sup> In 2005 the building inspection responsibilities was moved to Bremer County. <sup>2</sup> Fluctuations in these functions were due to the number of part-time seasonal personnel.

## City of Waverly, Iowa Operating Indicators by Function Last Ten Fiscal Years <sup>1</sup>

Fiscal Year 1999 2000 2001 1998 **Function** Police n/a n/a 342 286 Physical Arrests 1148 1103 Parking Violations n/a n/a 547 721 n/a n/a Traffic Violations Fire 88 79 115 78 Number of Calls Answered Highways and Streets Street Maintenance (Blocks) 185 130 115 133 Street Reconstruction (Blocks) 2.5 4 **Building Permits** 416 368 390 354 Number \$ 11,944,860 \$ 33,545,862 \$ 14,143,415 \$ 13.668.623 Value Permit Fees 62,053 \$ 51,031 \$ 79,855 \$ 65,612 Sanitation 3,723 4,078 3,758 3,624 Solid Waste Collected (tons) 1,981,680 2,156,765 1,942,798 Recyclables Collected (pounds) 1,806,664 Water 390.976 371,024 Water Pumped (in thousands of gallons) 419,365 479,349 367,762 327,592 259,232 352,249 Water Billed (in thousands of gallons)

84%

77%

84%

70%

Source: Annual reports from each department.

Percent Accountable

<sup>&</sup>lt;sup>1</sup> Indicators are not available in all areas for all ten years.

Fiscal Year

2002	2003	2004	2005	2006	2007
315	375	385	458	488	555
892	846	777	1006	911	840
827	917	934	935	1087	1021
103	102	103	118	100	131
64	94	133	120	110	100
22.6	10.6	9.7	4.8	15.1	2.85
383	336	375	355	362	404
\$ 14,867,213	\$ 41,115,598	\$ 35,655,597	\$ 32,289,223	\$ 19,223,833	\$ 55,475,429
\$ 69,099	\$ 113,815	\$ 122,646	\$ 115,576	\$ 78,111	\$ 147,000
3,793	3,814	4,129	4,028	3,985	4,143
1,828,084	1,812,570	1,819,223	1,885,863	1,812,279	1,836,893
364,192	408,101	389,947	336,927	320,782	333,907
263,336	282,336	290,155	262	267,137	271,203
72%	69%	74%	78%	83%	81%

## City of Waverly, Iowa Capital Asset Statistics by Functiom Last Ten Fiscal Years

		Fiscal	l Year	
Function	1997	1998	1999	2000
Function Police:				
Stations	1	1	1	1
Patrol Units Fire Stations	6 1	6 1	4 1	4 1
Sanitation Collection Trucks	3	3	3	3
Recycling Trucks	•	-	_	
Highways and Streets				
Streets City Maintained (miles)	58	60	61	61
Culture and Recreation				
Parks Acreage Parks	n/a n/a	n/a n/a	93 21	93 21
Miles of Recreational Trails	0	0	7	7
Swimming Pools	1	1	1	1
Libraries Community Centers	1	1	1	1
Airports	1	. 1	1	1
Golf Courses	2	2	2	2
Boat Dock and Ramp Skate Parks	1 1	1 1	1	1
Cemetery	·		·	
Cemeteries (acres)	40	40	40	40
Water Water Mains (miles)	n/a	n/a	60	60
Number of Service Connections	n/a	n/a	3,006	3,422
Daily Ave. Consumption in Gallons	1,123,000	992,104	1,196,373	1,049,333
Fire Hydrants	N/A	N/A	650	650
Maximum Daily Capacity (thousands of gallons)	4,000,000	4,000,000	7,000,000	7,000,000
	N/A	N/A		
Sewer Sanitary Sewers (miles)	n/a	n/a	60	60
Number of Treatment Plants	1	1	1	1
Number of Service Connections	n/a	n/a	2,904	3,427
Daily Ave. Treatments in Gallons	872,370	1,140,422	1,204,809	1,105,025
Maximum Daily Capacity (thousands of gallons)	2,330,000	2,330,000	2,330,000	2,330,000

Source: Annual reports from each department.

		Fiscal Year				
2001	2002	2003	2004	2005	2006	2007
1 4 1	1 4 1	1 4 1	1 4 1	1 4 1	1 4 1	1 8 1
3	3 1	3 1	3 1	3 1	3 1	3 1
62	62	63	64	65	67	67
93 21 7 1	93 21 7 1 1	100 21 7 1	110 22 10 1	115 23 10 1 1	120 24 10 1	120 24 10 1
1 2 .1 1	1 2 1 1	1 2 1 1	1 2 1 1	1 2 1 1	1 2 1 1	1 2 1 1
47	47	47	47	47	47	47
60	60	60	64	64	66	66
3,427	3,427	3,422	3,214	3,323	3,353	3,447
948,000	1,059,000	1,107,583	1,071,000	923,088	881,000	914,814
650	650	650	587	587	634	640
7,000,000	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000
60	60	60	62	62	62	62
1	1	1	1	1	1	1
3,427	3,427	3,427	3,427	3,160	3,160	3,397
1,185,288	895,562	906,767	975,871	1,040,274	1,027,151	1,029,500
2,330,000	2,330,000	2,330,000	2,330,000	2,330,000	2,330,000	2,330,000



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## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor, Members of the City Council City of Waverly, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the CITY OF WAVERLY, IOWA as of and for the year ended June 30, 2007, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated December 24, 2007. We conducted our audit in accordance with U.S. generally accepted auditing standards, and those standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We did not audit the financial statements of Waverly Municipal Hospital or Waverly Light and Power (discretely presented component units). Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our report on these financial statements, insofar as it relates to the amounts included for the discretely presented component units was based solely on the reports of other auditors.

### Compliance:

As part of obtaining reasonable assurance about whether the City of Waverly's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance or other matters that are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2007 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes. Prior year statutory comments have all been resolved.

### Internal Control Over Financial Reporting:

In planning and performing our audit, we considered the City of Waverly, lowa's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Waverly, lowa's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Waverly, lowa's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be a significant deficiency and material weakness.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Waverly, Iowa's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of the City of Waverly, Iowa's financial statements that is more than inconsequential will not be prevented or detected by the City of Waverly, Iowa's internal control. We consider the deficiency in internal control described in the accompanying Schedule of Findings as item II-A-07 to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City of Waverly, lowa's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiency described above to be a material weakness.

The City of Waverly, lowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Waverly, lowa's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the City Council, management and federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than those specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City during the course of our audit. If you have any questions concerning the above matters, we would be pleased to discuss them with you at your convenience.

Williams & Impany, P.C. Certified Public Accountants

December 24, 2007 Le Mars, Iowa

## CITY OF WAVERLY, IOWA Schedule of Findings and Questioned Costs Year Ended June 30, 2007

### Part I: Summary of the Independent Auditors' Results

- (a) Unqualified opinions were issued on the financial statements.
- (b) A significant deficiency in internal control over financial reporting was disclosed by the audit of the financial statements, and is considered to be a material weakness.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

### Part II: Findings Related to the Financial Statements

### Instances of Non-Compliance:

No matters were noted.

There were no prior year audit findings.

### **Significant Deficiencies:**

### II-A-07 Financial Reporting

Observation – During the audit, we identified material amounts of receivables, payables and capital asset additions not recorded in the City's financial statements. Adjustments were subsequently made by the City to properly include these amounts in the financial statements.

<u>Recommendation</u> – The City should implement procedures to ensure all receivables, payables and capital asset additions are identified and included in the City's financial statements.

<u>Response</u> – We will double check these in the future to avoid missing any receivables, payables or capital asset transactions.

Conclusion - Response accepted

### Part III: Other Findings Related to Required Statutory Reporting

III-A-07 - <u>Certified Budget</u> – Expenditures for the year ended June 30, 2007 exceeded amounts budgeted in the Health and Social Services, Community and Economic Development, and Business Type Activities functions.

<u>Recommendation</u> – The budget should be amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements are allowed to exceed the budget.

Response – Future budgets will be amended before expenditures are made as appropriate.

Conclusion - Response accepted.

## CITY OF WAVERLY, IOWA Schedule of Findings and Questioned Costs Year Ended June 30, 2007

### Part III: Other Findings Related to Required Statutory Reporting (Continued)

- III-B-07 Questionable Expenditures We noted no questionable expenditures during our audit.
- III-C-07 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- III-D-07 <u>Business Transactions</u> Business transactions between the City and employees are detailed as follows:

Name, Title	Transaction/Description	<u>Amount</u>
Craig Mehmen, Cemetery Supervisor	Down Payment - Building	\$1.000

These transactions does not appear to represent a conflict of interest since the total transaction was less than \$1,000 during the year.

- III-E-07 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. However, we recommend that the amount of coverage be reviewed annually to insure that the coverage is adequate for current operations.
- III-F-07 <u>Council Minutes</u> We noted no transactions requiring approval which had not been approved by the Council.
- III-G-07 Revenue Bonds No violations of revenue bond resolutions were noted.
- III-H-07 <u>Cash and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.